

**DEVELOPMENT AUTHORITY OF  
THE NORTH COUNTRY**

**Financial Statements as of  
March 31, 2019  
Together with  
Independent Auditor's Report  
and Single Audit Reports**

# DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

## TABLE OF CONTENTS

---

	<u>Page</u>
INDEPENDENT AUDITOR'S REPORT .....	1 - 3
MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) .....	4 - 12
BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED MARCH 31, 2019:	
Statement of Net Position .....	13
Statement of Revenue, Expenses and Change in Net Position .....	14
Statement of Cash Flows .....	15
Notes to Basic Financial Statements .....	16 - 36
SUPPLEMENTAL INFORMATION:	
Schedule of Revenue, Expenses and Change in Net Position by Department .....	37
Schedule of North Country Economic Development Fund Activity .....	38
REQUIRED SUPPLEMENTAL INFORMATION:	
Schedule of Changes in Total OPEB Liability and Related Ratios (Unaudited) .....	39
Schedule of Proportionate Share of Net Pension Liability (Asset) (Unaudited) .....	40
Schedule of Contributions - Pension Plans (Unaudited) .....	41
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i> .....	42 - 43
INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE .....	44 - 45
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND NOTES .....	46
SCHEDULE OF FINDINGS AND QUESTIONED COSTS .....	47

## INDEPENDENT AUDITOR'S REPORT

June 20, 2019

To the Board of Directors of the  
Development Authority of the North Country:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Development Authority of the North Country (the Authority) (a public benefit corporation of the State of New York) as of and for the year ended March 31, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority, as of March 31, 2019, and the changes in its financial position and its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

(Continued)

## **INDEPENDENT AUDITOR'S REPORT**

(Continued)

### **Change in Accounting Principle**

As discussed in Note 3 to the financial statements, during 2019 the Authority adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. Our opinions are not modified with respect to this matter.

### **Report on Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of contributions, proportionate share of the net pension liability (asset) and changes in total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Report on Supplemental Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The supplemental schedule of revenue, expenses, and change in net position by department and the schedule of North Country Economic Development Fund activity are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards, schedule of revenue, expenses and change in net position by department, and the schedule of North Country Economic Development Fund activity are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards, the schedule of revenue, expenses, and change in net position by department, and the schedule of North Country Economic Development Fund activity are fairly stated in all material respects in relation to the basic financial statements as a whole.

(Continued)

**INDEPENDENT AUDITOR'S REPORT**  
(Continued)

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2019, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Bonadio & Co., LLP

# DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) MARCH 31, 2019

---

The Development Authority of the North Country (the Authority) is a New York State public authority that serves the common interests of Jefferson, Lewis and St. Lawrence Counties by providing technical services and infrastructure, which will enhance economic opportunities in the region and promote the health and well-being of its communities.

As its mission states, the Authority is committed to environmental stewardship, fiscal integrity and partnerships. To achieve these objectives, the Authority works with its municipal partners through shared service solutions utilizing advanced technology and fostering municipal cooperation to achieve cost-effective services for the region. Services provided include water, wastewater, materials management, telecommunications, engineering and loans to businesses.

The Authority's Water Quality Division operates and maintains approximately 45 miles of water and sewer pipelines and associated pumping stations, with a two-mile nature trail located along the pipelines. These facilities serve Fort Drum and Western Jefferson County, and are linked to the City of Watertown water and sewer treatment facilities and the Village of Cape Vincent water treatment facility. The Authority's water and wastewater staff also provides contract operations and maintenance services to various towns and villages in Jefferson and St. Lawrence Counties.

The Materials Management Facility provides an environmentally responsible solution for waste disposal in our region. The Authority continuously looks for innovative ways to efficiently operate the facility and maintain this asset for future generations. The Authority partnered with an energy company to create a gas-to-energy plant that converts methane, a by-product of waste, into electricity using four 1.6-megawatt generators. The electricity generated is equivalent to powering over 5,000 homes.

The Authority's telecommunications network plays a vital role in supporting public institutions and rural businesses. Prior to constructing our carrier-class telecommunications network, many communities in the North Country were severely underserved by high-speed internet and other advanced telecommunications services. Today, the Authority supports telecom providers, healthcare and educational institutions, government and industry in the region with state-of-the art telecommunications technology.

The Authority supports economic development and works to improve the economic viability and well-being of the North Country by forming strong partnerships with local, state, and federal organizations to promote business and housing development throughout the region. The Authority administers several loan programs to promote job creation and retention among small businesses. The Authority also provides funding for the development of quality, affordable housing in Jefferson, Lewis and St. Lawrence Counties through its housing programs.

The Authority's Engineering Division provides comprehensive geographic information systems (GIS) development, supervisory control and data acquisition (SCADA) services, engineering and technical assistance to communities in the North Country.

The financial statements of the Authority include the Statement of Net Position; the Statement of Revenue, Expenses and Change in Net Position; and the Statement of Cash Flows, and related notes to the financial statements. The Statement of Net Position provides information about the nature and the amounts of investments and resources (assets) and the obligations to the Authority's creditors (liabilities), with the difference between the two reported as net position.

The Statement of Revenue, Expenses and Change in Net Position, or income statement, shows how the Authority's net position changed during the year. It accounts for all the year's revenues and expenses, measures the financial results of the Authority's operations for the year and can be used to determine how the Authority has funded its costs.

The Statement of Cash Flows provides information about the Authority's cash receipts, cash payments, and net changes in cash resulting from operating, capital and related financing, and investing activities.

The notes to the financial statements contain information that is essential to the understanding of the financial statements, such as the Authority's accounting methods and policies.

Management provides the following discussion and analysis (MD&A) of the Authority's financial position and activities. This overview is provided for the fiscal year ended March 31, 2019. The information contained in this analysis should be used by the reader in conjunction with the information contained in our audited financial statements and the notes to those financial statements, all of which follow this narrative on the subsequent pages.

### **Financial Highlights**

- As of March 31, 2019, the assets and deferred outflows of the Authority exceeded its liabilities and deferred inflows by \$168.8 Million. Of this amount, \$7.1 Million is unrestricted and undesignated and may be used to meet the Authority's ongoing obligations.
- The Authority's total revenues (operating and non-operating) were \$28.6 Million and \$27.1 Million in 2019 and 2018, respectively.
- The Authority's total expenses (operating and non-operating) were \$27.0 Million and \$28.6 Million in 2019 and 2018, respectively.

### **Overview of the Financial Statements**

This annual report consists of a series of two parts, management's discussion and analysis (this section) and the financial statements. The 'Statement of Net Position' and the 'Statement of Revenue, Expenses and Change in Net Position' (on pages 13 and 14, respectively), and footnotes provide both long-term and short-term information about the Authority's overall financial status.

### **Financial Statements**

The Authority's financial statements are prepared on an accrual basis in accordance with U.S. Generally Accepted Accounting Principles (GAAP) promulgated by the Governmental Accounting Standards Board (GASB). The Authority is a multi-purpose entity and revenues are recognized when earned, not received. Expenses are recognized when incurred, not when they are paid.

### **Budget vs. Actual**

The operations of the Authority remain stable with variations between budgets and actual considered minimal. The Authority is not aware of any circumstances or situations that would significantly impair its ability to operate its facilities as a going concern.

## Summary of Operations and Change in Net Position

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
Operating revenue	\$ 26,155,871	\$ 26,078,892	\$ 76,979	0.3 %
Operating expenses	<u>(26,663,488)</u>	<u>(28,221,651)</u>	<u>(1,558,163)</u>	(5.5) %
Operating income (loss)	(507,617)	(2,142,759)	1,635,142	(76.3) %
Non-operating revenue, net	<u>2,069,872</u>	<u>637,950</u>	<u>1,431,922</u>	224.5 %
Change in net position	<u>\$ 1,562,255</u>	<u>\$ (1,504,809)</u>	<u>\$ 3,067,064</u>	203.8 %

- Operating revenues increased \$77 Thousand during 2019. The increase in revenues are primarily attributable to the following:
  - Customer billings increased \$615 Thousand, primarily for Materials Management resulting from a rise in waste received at the facility.
  - Grant revenue decreased \$411 Thousand as there was approximately \$200 Thousand received in the prior year to close out the landfill gas grant. In addition, there was a \$202 Thousand decrease in JLUS grant spending during 2019.
- Operating expenses decreased \$1.6 Million during 2019. The decrease in expenses are primarily attributable to the following:
  - Depreciation and amortization expense decreased \$1.9 Million as two landfill cells at Material Management were fully depreciated in the prior year and transfers from construction in-progress were less in the current year.
  - Salaries expense increased \$548 Thousand mainly due to prior year staff vacancies being filled, additional staff authorized and merit increases.
- The increase in net non-operating revenue is primarily due to an increase in investment income of approximately \$1.3 Million as interest rates have increased on Authority held investments.

## Financial Position Summary

Net position is an indication of the Authority's financial strength. A summary of the Authority's net position is shown below.

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
<b>Assets:</b>				
Current assets	\$ 19,143,466	\$ 17,143,043	\$ 2,000,423	11.7 %
Loans receivable, net	34,140,200	33,393,957	746,243	2.2 %
Investments	32,521,227	35,954,980	(3,433,753)	(9.6) %
Funds held by trustee	1,270,962	1,265,050	5,912	0.5 %
Other postemployment benefit reserve fund	4,719,270	4,188,306	530,964	12.7 %
Restricted assets	65,922,389	59,828,825	6,093,564	10.2 %
Capital assets, net	<u>67,237,939</u>	<u>66,037,336</u>	<u>1,200,603</u>	1.8 %
<b>Total assets</b>	<b><u>\$224,955,453</u></b>	<b><u>\$217,811,497</u></b>	<b><u>\$ 7,143,956</u></b>	<b>3.3 %</b>
<b>DEFERRED OUTFLOWS</b>	<b><u>\$ 2,359,451</u></b>	<b><u>\$ 1,853,383</u></b>	<b><u>\$ 506,068</u></b>	<b>27.3 %</b>
<b>Liabilities:</b>				
Current liabilities	\$ 5,166,938	\$ 4,442,991	\$ 723,947	16.3 %
Other liabilities (long- term)	<u>51,409,154</u>	<u>47,609,516</u>	<u>3,799,638</u>	8.0 %
<b>Total liabilities</b>	<b><u>56,576,092</u></b>	<b><u>52,052,507</u></b>	<b><u>4,523,585</u></b>	<b>8.7 %</b>
<b>DEFERRED INFLOWS</b>	<b><u>\$ 1,948,440</u></b>	<b><u>\$ 384,256</u></b>	<b><u>\$ 1,564,184</u></b>	<b>407.1 %</b>
<b>Net Position:</b>				
Invested in capital assets, net of related debt	57,409,514	55,535,371	1,874,143	3.4 %
Restricted	61,764,259	56,877,692	4,886,567	8.6 %
Unrestricted	<u>49,616,599</u>	<u>54,815,054</u>	<u>(5,198,455)</u>	(9.5) %
<b>Total net assets</b>	<b><u>\$168,790,372</u></b>	<b><u>\$167,228,117</u></b>	<b><u>\$ 1,562,255</u></b>	<b>0.9 %</b>

- Current assets increased \$2.0 Million primarily due to the 2019 surplus, which has increased the overall cash balances of the Authority.
- Loans receivable, net increased \$746 Thousand primarily due to one new significant loan of \$750 Thousand. Other new loans were essentially offset by current year loan repayments.
- Investments decreased \$3.4 Million due to transfers from investment funds to restricted assets.
- Restricted assets increased \$6.1 Million due to deposits into replacement reserves and interest earned in the current year, as well as the transfer from investments.
- Other liabilities (long-term) increased by \$3.8 Million primarily due to an increase in unearned revenue from a new NYPA Indefeasible Right of Use (IRU) contract in the current year.

### Financial Position Summary (Continued)

As a provider of essential services, the Authority has a significant investment in infrastructure. The Authority's infrastructure includes: 1) approximately 45 miles of water and wastewater transmission pipelines and associated pumping stations servicing Fort Drum and North Country Communities, 2) a Materials Management Facility located in Rodman, New York, and 3) a state-of-the-art telecommunications network. The Authority's net assets also include funds available to pay for ongoing and future construction of replacements and/or additions to this infrastructure.

At March 31, 2019, the board of directors designated the Authority's unrestricted net position for the following uses:

Supplemental insurance reserves	\$ 7,000,000
Administrative reserve	4,000,000
Infrastructure development	223,107
Capital reserves	17,263,676
Materials Management - tip fee stabilization, recycling and landfill gas reserves	5,340,812
Economic development fund	5,641,845
Affordable housing	<u>3,000,000</u>
	<u>\$ 42,469,440</u>

### Revenue

The Authority sets its rates annually concurrent with the adoption of its annual operating budget.

The Materials Management Facility revenue is derived from tipping fees. The per ton tipping fee charged to customers includes certain amounts to fund replacement of major equipment, closure of the landfill and post-closure care.

Rates for telecommunications network services are authorized by the Authority's Board of Directors and filed with the New York State Public Service Commission.

Rates for water quality services are reviewed and adjusted annually based on projected operating costs.

Rates for engineering services are based on the requirements of the project being performed.

Grants from government sources include payments made to the Authority by New York State and Federal sources.

## Summary of Operating Revenue

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
Service and usage revenue:				
Materials Management				
Facility	\$ 9,843,669	\$ 9,082,293	\$ 761,376	8.4 %
Water Quality operations	5,046,674	5,498,383	(451,709)	(8.2) %
Telecommunications network	5,971,362	5,840,515	130,847	2.2 %
Housing and economic development	222,186	216,281	5,905	2.7 %
Engineering	<u>1,231,126</u>	<u>1,062,118</u>	<u>169,008</u>	15.9 %
Total service and usage revenue	22,315,017	21,699,590	615,427	2.8 %
Grants from government sources	2,251,440	2,662,071	(410,631)	(15.4) %
Interest received from outstanding loans	661,275	617,972	43,303	7.0 %
Miscellaneous operating revenue	<u>928,139</u>	<u>1,099,259</u>	<u>(171,120)</u>	(15.6) %
Total operating revenue	<u>\$ 26,155,871</u>	<u>\$ 26,078,892</u>	<u>\$ 76,979</u>	0.3 %

- Materials Management Facility revenues increased \$761 Thousand or 8.4%. The increase was the result of a rise in tonnage received at the facility from approximately 224,000 tons in 2018 to 277,000 tons in 2019.
- Water Quality Operations revenue decreased \$451 Thousand or 8.2%. The decrease was mainly the result of a significant reconciliation credit based on actual costs for the Army Water Line.
- Engineering revenue increased \$169 Thousand or 15.9% due to additional services provided to municipal customers.
- Grants from government sources revenue decreased \$411 Thousand or 15.4%. As previously noted, the decrease was the result of approximately \$200 Thousand received in the prior year to close out the landfill gas grant and a \$202 Thousand decrease in JLUS grant spending.
- Miscellaneous operating revenue decreased \$171 Thousand or 15.6% due to a decline in LFGTE revenue as a result of price fluctuations in the renewable energy marketplace.

## Summary of Operating Expenses

The Authority's expenses are budgeted and tracked functionally by operating department. The Authority is functionally divided into the following departments: Materials Management, Water Quality, Telecommunications network, Housing and economic development, Engineering, and Administration.

The following is a breakdown of the Authority's expenses by operating department:

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
Functional expenses:				
Materials Management				
facility	\$ 11,140,012	\$ 12,025,548	\$ (885,536)	(7.4) %
Water Quality	4,681,337	5,043,191	(361,854)	(7.2) %
Telecommunications network	7,797,766	7,828,348	(30,582)	(0.4) %
Housing and economic				
development	1,553,631	1,728,591	(174,960)	(10.1) %
Engineering	1,312,284	1,104,694	207,590	18.8 %
Administration	<u>178,458</u>	<u>491,279</u>	<u>(312,821)</u>	(63.7) %
Total functional expenses	<u>\$ 26,663,488</u>	<u>\$ 28,221,651</u>	<u>\$ (1,558,163)</u>	(5.5) %

- Materials Management Facility expenses decreased \$886 Thousand or 7.4% due to: 1) a decrease in Depreciation and Amortization costs in the amount of \$1.4 Million as two landfill cells became fully depreciated in 2018 and there were less capital additions and more disposals in the current year, and 2) in the prior year there were approximately \$311 Thousand of one-time incentive costs for single stream recycling conversion. These decreases were offset in part by a \$397 Thousand increase in closure and post-closure costs and a \$193 Thousand increase in host community benefits costs related to the rise in tonnage.
- Water Quality expenses decreased \$362 Thousand or 7.2% as a result of a \$391 Thousand decline in wastewater treatment expense due to a decline in the number gallons of wastewater that the City of Watertown treated from the Authority and a decrease in the cost per gallon of wastewater treated.
- Housing and economic development expenses decreased \$175 Thousand or 10.1% primarily due to an decrease in professional consulting fees of \$184 Thousand related to the reduction in JLUS grant spending.
- Engineering expenditures increased \$208 Thousand or 18.8% primarily due to additional staff support required to meet municipal customer demands which resulted in increased wage and fringe benefit costs of \$142 Thousand.
- Administration expenses decreased \$313 Thousand or 64% primarily due to a significant prior period adjustment increase to OPEB pension costs related to the implementation of GASB 75, which has been reflected in 2018 administrative costs for the purpose of this analysis.

### Summary of Operating Expenses (Continued)

The following is a breakdown of the Authority's total operating expenses by natural classification:

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
Operating expenses:				
Depreciation and amortization	\$ 9,086,683	\$ 11,014,785	\$ (1,928,102)	(17.5) %
Salaries and fringe benefits	8,232,496	7,898,991	333,505	4.2 %
Wastewater treatment	1,196,194	1,639,181	(442,987)	(27.0) %
Community benefits	987,945	765,879	222,066	29.0 %
Water purchases	601,229	539,783	61,446	11.4 %
Operating and maintenance	3,845,281	5,306,079	(1,460,798)	(27.5) %
General and administrative	1,675,740	416,092	1,259,648	302.7 %
Closure and post-closure costs	<u>1,037,920</u>	<u>640,861</u>	<u>397,059</u>	62.0 %
<b>Total operating expenses</b>	<b><u>\$ 26,663,488</u></b>	<b><u>\$ 28,221,651</u></b>	<b><u>\$ (1,558,163)</u></b>	<b>(5.5) %</b>

- Depreciation and amortization expenses decreased by 17.5% to approximately \$9 Million as two landfill cells at Material Management were fully depreciated in the prior year, transfers from construction in-progress were less in the current year and there was a rise in asset disposals.
- Salaries and fringe benefits increased by \$334 Thousand or 4.2% mainly due to prior year staff vacancies being filled, additional staff authorized and merit increases.
- Wastewater treatment expense decreased by \$443 Thousand or 27.0% primarily due to a decline in the number gallons of wastewater treated by City of Watertown and the decrease in the cost per gallon of wastewater treated.
- Community benefits expense increased by \$222 Thousand or 29.0% related to the rise in tonnage received at the Materials Management Facility.
- Operating and maintenance expenses decreased \$1.5 Million or 27.5%, as in the prior year there was \$311 Thousand in incentive costs pursuant to converting to single stream recycling and \$245 Thousand in bad debt expense for loan receivable write-offs. In addition, professional fees declined \$153 Thousand resulting from reduced JLUS grant expenditures.
- General and administrative costs increased by \$1.3 Million or 302.7% due to a change in the Authority's method of allocating administrative costs to divisions as recommended by the Defense Contract Audit Agency.
- Closure and post-closure costs increased by \$397 Thousand or 62.0% related to the rise in tonnage.

### Non-Operating Revenue (Expense)

The Authority's non-operating revenue (expense) is composed of the following:

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>% Change</u>
Non-operating revenue (expense):				
Investment income	\$ 2,277,167	\$ 944,452	\$ 1,332,715	141.1 %
Gain on sale of capital assets	115,332	29,200	86,132	295.0 %
Interest expense	<u>(322,627)</u>	<u>(335,702)</u>	<u>13,075</u>	(3.9) %
<b>Total</b>	<b><u>\$ 2,069,872</u></b>	<b><u>\$ 637,950</u></b>	<b><u>\$ 1,431,922</u></b>	<b>224.5 %</b>

- Investment income increased \$1.3 Million or 141.1% as interest rates have increased on Authority held investments.

### Postemployment Benefits

The Authority contributes to the cost of eligible retirees' individual health care premiums after 15 years of service, provided that the employee was employed at the Authority at the time of retirement. Employees hired after April 1, 2008 require 20 years of service. The Authority has recorded a liability for other postemployment benefits in the amount of \$5,074,820. The Authority has a board designated investment account in the amount of \$4,719,270 for other postemployment benefits.

### Capital Assets

At the end of 2019, the Authority had \$67,237,939 (net of accumulated depreciation) invested in a broad range of capital assets, including the Materials Management Facility, Telecommunications Network, Water Quality facilities, Engineering, equipment and vehicles. This amount represents an increase (net of disposals and depreciation) of \$1,200,603 or 1.8% over last year. The detail of capital asset activity and balances for the various categories is included in notes to the financial statements.

### Long-Term Debt Administration

As of March 31, 2019, the Authority has the following revenue bond series outstanding:

<u>Development Authority of the North Country Bond Series</u>	<u>Bonds Outstanding as of March 2019</u>	<u>Bonds Outstanding as of March 2018</u>	<u>Principal Due 2020</u>
Series 2010C	\$ 395,000	\$ 765,000	\$ 395,000
Series 2015	<u>7,800,000</u>	<u>8,050,000</u>	<u>260,000</u>
Total	<u>\$ 8,195,000</u>	<u>\$ 8,815,000</u>	<u>\$ 655,000</u>

In addition to the bonds, the Authority had loans payable as of March 31, 2019 as follows:

<u>Loans, Contract and Capital Lease Payables</u>	<u>Outstanding as of March 2019</u>	<u>Outstanding as of March 2018</u>	<u>Principal Due 2020</u>
Loans payable	<u>\$ 3,646,371</u>	<u>\$ 3,419,679</u>	<u>\$ 108,783</u>

### Credit Ratings

The Authority is the recipient of a favorable credit rating from Standard & Poor's as a result of the 2015 Materials Management Bonds issued in fiscal year 2016. The Authority received a "AA/Stable Outlook" rating from Standard and Poor's in October 2015. The Authority issues revenue bonds subject to its Trust Indentures.

### Request for Information

This financial report is designed to provide a general overview of the Authority's finances for all those interested. Questions concerning any of the information provided in this report or a request for additional information should be addressed in writing to the Comptroller at the Dulles State Office Building, 317 Washington Street, Watertown, New York 13601.

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY****STATEMENT OF NET POSITION  
FOR THE YEAR ENDED MARCH 31, 2019**

---

**ASSETS**

## CURRENT ASSETS:

Cash and cash equivalents	\$ 14,882,073
Accounts receivable	3,183,199
Accrued unbilled revenue	404,914
Interest receivable	199,207
Inventory	15,725
Prepaid expense and other assets	<u>458,348</u>

Total current assets 19,143,466

LOANS RECEIVABLE, net 34,140,200

INVESTMENTS 32,521,227

FUNDS HELD BY TRUSTEE 1,270,962

OTHER POSTEMPLOYMENT BENEFITS RESERVE FUND 4,719,270

RESTRICTED ASSETS 65,922,389

CAPITAL ASSETS, net 67,237,939

Total assets 224,955,453

**DEFERRED OUTFLOWS**

Other postemployment benefits	196,246
Pension	<u>2,163,205</u>

Total deferred outflows 2,359,451

**LIABILITIES**

## CURRENT LIABILITIES:

Accounts payable	2,505,047
Current portion of long-term debt	763,783
Accrued expenses	454,734
Interest payable	96,151
Current portion of unearned revenue	<u>1,347,223</u>

Total current liabilities 5,166,938

FUNDS HELD FOR OTHERS 10,266,884

DUE TO U.S. ARMY 749,985

UNEARNED REVENUE, net of current portion 6,090,447

NET PENSION LIABILITY 573,949

LANDFILL CLOSURE AND POST-CLOSURE CARE LIABILITY 17,641,094

TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY 5,074,820

LONG-TERM DEBT, net of current portion 11,011,975

Total liabilities 56,576,092

**DEFERRED INFLOWS**

Other postemployment benefits	93,330
Pension	<u>1,855,110</u>

Total deferred outflows 1,948,440

**NET POSITION**

Net investment in capital assets 57,409,514

Restricted 61,764,259

Unrestricted 49,616,599

Total net position \$ 168,790,372

The accompanying notes are an integral part of these statements.

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY**  
**STATEMENT OF REVENUE, EXPENSES AND CHANGE IN NET POSITION**  
**FOR THE YEAR ENDED MARCH 31, 2019**

---

OPERATING REVENUE:	
Customer billings	\$ 22,315,017
Grant revenue	2,251,440
Loan interest income	661,275
Other revenue	<u>928,139</u>
Total operating revenue	<u>26,155,871</u>
OPERATING EXPENSES:	
Depreciation and amortization	9,086,683
Salaries	5,731,797
Fringe benefits	2,500,699
Operation and maintenance	2,520,967
Wastewater treatment	1,196,194
Water purchases	601,229
Community benefits	987,945
Closure and post-closure costs	1,037,920
Grants	732,672
Office and administrative	445,674
Insurance	383,828
Automobile	287,674
Utilities	162,426
Materials and supplies	260,726
Professional fees	219,738
Computer	276,735
NYS administrative assessment	122,000
Repairs and maintenance	96,469
Bad debt	<u>12,112</u>
Total operating expenses	<u>26,663,488</u>
Total operating loss	<u>(507,617)</u>
NON-OPERATING REVENUE (EXPENSE):	
Investment income	2,277,167
Gain on sale of capital assets	115,332
Interest expense	<u>(322,627)</u>
Total non-operating revenue, net	<u>2,069,872</u>
CHANGE IN NET POSITION	<u>\$ 1,562,255</u>
NET POSITION - beginning of year, as previously reported	<u>167,441,622</u>
PRIOR PERIOD ADJUSTMENT (Note 3)	<u>(213,505)</u>
NET POSITION - beginning of year, as restated	<u>167,228,117</u>
NET POSITION - end of year	<u>\$ 168,790,372</u>

The accompanying notes are an integral part of these statements.

## DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

### STATEMENT OF CASH FLOWS FOR THE YEAR ENDED MARCH 31, 2019

---

CASH FLOW FROM OPERATING ACTIVITIES:	
Receipts from customers	\$ 26,916,077
Receipts from grants	1,844,521
Cash payments to suppliers	(9,663,721)
Cash payments to employees	<u>(5,699,887)</u>
Net cash flow from operating activities	<u>13,396,990</u>
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	
Purchase of capital assets	(10,309,500)
Proceeds from sale of capital assets	137,546
Proceeds from issuance of long-term debt	333,333
Payments on long-term debt	(726,641)
Interest paid	<u>(324,057)</u>
Net cash flow from capital and related financing activities	<u>(10,889,319)</u>
CASH FLOW FROM INVESTING ACTIVITIES:	
Receipts of interest	1,661,599
Unrealized loss on investments	620,041
Net purchases of investments	3,433,753
Deposits into other postemployment benefit reserve fund	(530,964)
Net purchases of restricted assets	(5,912,305)
Change in funds held by trustee	<u>(5,912)</u>
Net cash flow from investing activities	<u>(733,788)</u>
NET CHANGE IN CASH AND CASH EQUIVALENTS	1,773,883
CASH AND CASH EQUIVALENTS - beginning of year	<u>13,108,190</u>
CASH AND CASH EQUIVALENTS - end of year	<u>\$ 14,882,073</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH FLOW FROM OPERATING ACTIVITIES:	
Operating loss	\$ (507,617)
Adjustments to reconcile operating income to net cash flow from operating activities:	
Depreciation and amortization	9,086,683
Change in Deferred outflows of resources	(506,068)
Change in Deferred inflows of resources	1,564,184
Landfill closure and post-closure care costs	1,037,920
Postemployment benefits expense	473,755
Change in:	
Accounts receivable	(398,635)
Accrued unbilled revenue	132,925
Loans receivable	(746,243)
Inventory	(2,592)
Prepaid expenses and other assets	37,289
Accounts payable and accrued expenses	683,554
Unearned revenue	3,616,680
Net pension liability	<u>(1,074,845)</u>
Net cash flow from operating activities	<u>\$ 13,396,990</u>

The accompanying notes are an integral part of these statements.

# DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

## NOTES TO FINANCIAL STATEMENTS

MARCH 31, 2019

---

### 1. ORGANIZATION

The Development Authority of the North Country (the Authority) is a public benefit corporation organized under the Public Authorities Law of the State of New York. The Authority was created to provide infrastructure services and economic development in Jefferson, Lewis and St. Lawrence Counties of New York State. The infrastructure services provided by the Authority include water, wastewater, materials management and telecommunications. The Authority assists in the economic development of these counties by financing housing and business development projects.

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Basis of Accounting**

The Authority's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as set forth by the Governmental Accounting Standards Board (GASB) for proprietary funds.

#### **Basis of Presentation**

GASB requires the classification of net position into three components – net investment in capital assets, restricted and unrestricted. These classifications are defined as follows:

- Net investment in capital assets - This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of invested in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted - This component of net position consists of amounts that have external constraints placed on their use imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- Unrestricted - This component of net position consists of amounts that do not meet the definition of "net investment in capital assets" or "restricted." Unrestricted net position may be designated for specific purposes by actions of the Board of Directors or may otherwise be limited by contractual agreements with outside parties.

#### **Cash and Cash Equivalents**

For purposes of presenting the statement of cash flows, the Authority considers all highly liquid short-term investments (money market funds) with maturities of three months or less from the date of purchase to be cash or cash equivalents. These money market funds are stated at cost which approximates fair value.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Accounts Receivable**

Accounts receivable consists primarily of amounts due from customers for services provided. Management records an allowance for doubtful accounts based on past collection experience and an analysis of outstanding amounts. No allowance for doubtful accounts was considered necessary at March 31, 2019.

### **Accrued Unbilled Revenues**

Accrued unbilled revenues represents revenue earned in the current year but not billed to customers until future dates, usually within three months.

### **Loans Receivable**

Loans receivable consist primarily of amounts loaned to businesses in Northern New York in order to enhance economic development, create housing and encourage job creation and retention. Loans are stated at unpaid principal balances, less the allowance for loan losses. Loans are collateralized by related property, plant and equipment. Interest income is accrued on the unpaid balance. Interest rates charged to outstanding loans range from 0% to 6.25% and are due at various dates through November 2048.

### **Allowance for Loan Losses**

The allowance for loan losses is maintained at a level which, in management's judgment, is adequate to absorb credit losses inherent in the loan portfolio. The amount of the allowance is based on past collection experience and an analysis of outstanding amounts. The allowance is increased by a provision for loan losses, which is charged to expense, and reduced by charge-offs, net of recoveries. Changes in the allowance relating to impaired loans are charged to the provision for loan losses. An allowance for loan loss of \$192,737 was considered necessary at March 31, 2019.

The determination of the adequacy of the allowance for loan losses is based on estimates that are particularly susceptible to significant changes in the economic environment and market conditions. While management uses available information to recognize losses on loans, further reductions in the carrying amounts of loans may be necessary because of uncertainties associated with local economic conditions and future cash flows on impaired loans.

### **Investments**

Investments consist of certificates of deposit, and U.S. and other government obligations with maturities extending beyond a three-month period from the date of purchase. The Authority reports certificates of deposit at cost, which approximates fair value, and U.S. and other government obligations at fair value based on quoted market prices.

### **Funds Held by Trustee**

Funds held by Bank of New York (the Trustee), as required by bond agreements, consist of certificates of deposit, U.S. and other government obligations, and money market funds. The Authority reports certificates of deposit and money market funds at cost and U.S. and other government obligations at fair value based on quoted market prices.

### **Other Postemployment Benefits Reserve Fund**

Funds held for other postemployment benefits consist of certificates of deposit, U.S. Government obligations and money market funds. The Authority reports certificates of deposit at cost and U.S. Government obligations at fair value based on quoted market prices. Currently, New York State does not have legislation enabling the establishment of a separate trust to hold these funds. Until such enabling legislation is enacted, these funds will be reflected as unrestricted on the accompanying Statement of Net Position.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Unamortized Bond Discount**

The unamortized bond discount associated with the Series 2015 bonds is recognized as interest expense on a straight-line basis over the term of the related debt.

### **Capital Assets**

Capital assets are stated at cost. Depreciation is provided using the straight-line method over the estimated useful lives of the capital assets, which range from three (3) to fifty (50) years. The Authority capitalizes all expenditures for capital assets in excess of \$10,000 and which have useful lives greater than one year. When assets are retired or otherwise disposed of, the related asset and accumulated depreciation is written off and any unrelated gains or losses are recorded.

### **Deferred Outflows and Inflows of Resources**

In addition to assets and liabilities, the Statement of Net Position will sometimes report a separate section for deferred outflows/inflows of resources. The separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenses/expenditure) until then. The separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

### **Unearned Revenue**

Cash collected in advance of service provision is recorded as unearned revenue and is recognized as revenue in the period in which it is earned.

### **Revenue Recognition**

Revenue from sales of services are recognized at the time of service delivery based on actual or estimated rates. Revenue from grant agreements is recognized when earned.

### **Operating and Non-Operating Revenues and Expenses**

Operating revenue consists of sales of services performed and other related revenue. The Authority defines non-operating revenue as interest earnings on investment assets and realized/unrealized gains or losses on sales of investments. Non-operating expenditures include interest expense on long-term debt and gains/losses on disposals of capital assets and other items outside of operations.

### **Landfill Closure and Post-Closure Care Liability**

The Authority records landfill closure and post-closure care costs as an operating expense based on the landfill capacity used as of the Statement of Net Position date and the current estimated costs for closure and post-closure care.

### **Income Tax Status**

As a public benefit corporation, the Authority is exempt from federal and state income taxes, as well as state and local property and sales taxes.

### **Other Postemployment Benefits**

The Authority provides certain health care benefits to its retired employees in accordance with the provisions of the personnel policy.

### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

### 3. PRIOR PERIOD ADJUSTMENT – CUMULATIVE EFFECT OF CHANGE IN ACCOUNTING PRINCIPLE

The Authority adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Statement No. 75 establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures related to certain postemployment benefits. For defined benefit other postemployment benefits (OPEB), this statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service.

Accordingly, beginning net position and other postemployment benefits on the statement of net position were adjusted as noted in the following table:

	Deferred Outflows <u>OPEB</u>	Deferred Inflows <u>OPEB</u>	Other Postemployment <u>Benefits</u>	Net <u>Position</u>
Balance at March 31, 2018, as previously reported	\$ -	\$ -	\$ 4,278,212	\$ 167,441,622
Restatement of beginning balance - Adoption of GASB Statement No. 75 Increase to liability	<u>208,511</u>	<u>99,163</u>	<u>322,853</u>	<u>(213,505)</u>
Balance at March 31, 2018, as restated	<u>\$ 208,511</u>	<u>\$ 99,163</u>	<u>\$ 4,601,065</u>	<u>\$ 167,228,117</u>

### 4. NET POSITION

#### Restricted Net Position

The Authority maintains the following in restricted net position:

	<u>2019</u>
Community rental housing program	\$ 14,152,950
Community development loan fund	6,872,251
Affordable housing program	22,547,675
Army water and sewer line reserves	1,800,000
Regional waterline operating and debt service reserves	477,482
Wetlands mitigation	2,128,429
Reserve for liner expansion and replacement	6,568,802
Reserve for open access telecommunication networks	<u>7,216,670</u>
Total restricted net position	<u>\$ 61,764,259</u>

#### 4. NET POSITION (continued)

##### Unrestricted

Unrestricted net position consists of Board designated net position and undesignated net position. Board designated net position represents amounts specified by the Authority's Board for a particular use. The Board has the authority to release these funds for other purposes.

The Authority maintains the following in unrestricted net position:

	<u>2019</u>
Board designated net position:	
Supplemental insurance reserves	\$ 7,000,000
Administrative reserve	4,000,000
Infrastructure development	223,107
Capital reserves	17,263,676
Materials Management - tip fee stabilization, recycling and landfill gas reserves	5,340,812
Economic development fund	5,641,845
Affordable housing	<u>3,000,000</u>
	42,469,440
Undesignated net position	<u>7,147,159</u>
Total unrestricted net position	<u>\$ 49,616,599</u>

#### 5. CONTRACTUAL AGREEMENTS

##### Materials Management Agreement

The Authority entered into an agreement with the City of Watertown (the City) and Jefferson, Lewis and St. Lawrence Counties (collectively, the Municipalities) to construct and operate a Materials Management Facility. Each year, the Authority submits its actual amounts of capital, operating, maintenance and overhead costs and revenues to the Municipalities. A deficit in any year requires an adjustment charge to each municipality for its percentage of usage during the year with the deficit. Since inception of the Materials Management Facility, the Authority has not reported a deficit requiring an adjustment charge. This agreement expires on the date the Authority's obligations for the facility are fully discharged.

##### Host Community Agreement

In 1993, the Authority entered into an agreement with the Town of Rodman (the Town) to locate a Materials Management Facility within the Town. This agreement requires the Authority to pay a quarterly fee, which is adjusted each year by the consumer price index, on a per-ton of waste received basis. The agreement also requires a minimum host community fee of \$50,000 for each year the Materials Management Facility is in actual operation. This agreement was revised in fiscal year 2011. Under the terms of the revised agreement, the Town receives a 75% reduction in tipping fees. Additionally, the Authority pays the Town 50% of the first \$100,000 of the proceeds from the sale of energy at the gas-to-energy plant, 25% of the next \$100,000 of proceeds and 10% thereafter. Host community benefits expense was \$928,648 in 2019.

## 5. CONTRACTUAL AGREEMENTS (Continued)

### **Gas-to-Energy Plant Agreement**

In fiscal year 2009, the Authority entered into a lease agreement with a Company for the construction and operation of a gas-to-energy plant at the Materials Management Facility. The Company constructed the plant and installed the necessary equipment on the Authority's property in order to convert the methane gas produced by the Materials Management Facility into energy. The title for the plant was transferred to the Authority. The Authority entered into a direct financing lease with the Company for the plant and equipment for \$1 per year plus 50% of revenues derived from the energy created for a period of 20 years. As this lease is a direct financing lease, the related assets are not included in the Authority's financial statements at year-end. This lease includes two five-year renewal options and a \$1 purchase agreement for the equipment at the end of the lease. The contingent rental benefits related to this agreement amounted to \$581,415 in 2019 and is recorded in other revenue on the accompanying Statement of Revenue, Expenses and Change in Net Position.

### **Water Agreement**

The Authority and the U.S. Army (the Army) entered into a water supply agreement in 1990. The City is also a party to this agreement as it provides the water to the Authority for transport to the Army. Under the terms of this agreement, the Army is entitled to use the Authority's water line at a rate that is established annually based on the combined annual capital, overhead, and operating and maintenance costs of the Authority and the City.

The agreement requires the Authority to hold a repair reserve of \$900,000. The use of these funds requires permission from the Army and has been recorded in the accompanying financial statements as restricted net position.

### **Wastewater Agreement**

The Authority and the Army entered into a wastewater service agreement in 1986. The City is also a party to this agreement as it provides the sewage treatment services. Under the terms of this agreement, the Army is entitled to use the Authority's wastewater line at a rate that is established annually based on the combined annual capital, overhead, and operating and maintenance costs of the Authority and the City.

The agreement requires the Authority to hold a repair reserve of \$900,000. The use of these funds requires permission from the Army and has been recorded in the accompanying financial statements in restricted net position. Additionally, an administrative support advance of \$749,985 was received from the Army. These monies are to be credited against the last two months service invoices prior to the termination of the agreement and have been recorded in the accompanying financial statements as a liability to the Army.

### **Project Development Agreement**

In 2015, the Authority entered into a Project Development Agreement with the Town of Watertown (Watertown), Jefferson County and the Watertown City School District (the School District), whereby the Authority will make ten annual payments to Jefferson County and the School District from certain Community Rental Housing Program interest proceeds. If the applicable interest is not collected, no payments are required. The agreement does not provide for any payments to Watertown. The payments under the terms of this agreement to Jefferson County and the School District are contingent upon payment being received from the borrower. Due to the contingent nature of this agreement, no liability has been recorded in the accompanying Statement of Net Position.

## 6. ACCOUNTS RECEIVABLE

Accounts receivable are due within one year and consisted of the following at March 31:

	<u>2019</u>
Materials Management Facility	\$ 909,698
Water Quality	293,068
Telecommunications network	1,200,674
Engineering	123,498
Other	<u>656,261</u>
	<u>\$ 3,183,199</u>

## 7. DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

The investment guidelines established by the Authority permit the investment of funds held by the Authority and funds held in trust for the Authority to be invested in accordance with New York State Public Authorities Law. Investments must be in the form of obligations of the State of New York, obligations of the United States or its agencies whose principal and interest payments are fully guaranteed by the federal government; and in collateralized time deposits or certificates of deposit issued by a commercial bank or trust company, which is a member of the Federal Deposit Insurance Corporation (FDIC). The Authority's investment policy limits its deposit and investment activity to time deposits, demand deposits, certificates of deposit, State of New York Government obligations, United States Government obligations and repurchase agreements.

The Authority's investment policy requires its deposits and investments, not controlled by the Trustee, to be collateralized through federal deposit insurance or other obligations. Obligations that may be pledged as collateral are obligations of, or guaranteed by, the United States of America or the State of New York. Collateral must be delivered to the Authority or an authorized custodial bank.

Total deposits of cash and cash equivalents not controlled by the Trustee (including certificates of deposit and money market funds) are as follows at March 31:

	<u>2019</u>
Demand deposits	\$ 14,289,547
Time deposits	<u>592,526</u>
	<u>\$ 14,882,073</u>

### **Custodial Credit Risk**

For cash deposits or investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In accordance with the Authority's investment policy, an investment of funds may be less than fully secured in the event that any one of the following occurs: the yield on the investment outweighs the risk, it involves an investment of less than \$25,000, it is an investment with a duration of less than a week or it is not a customary practice that the investment be fully secured.

## 7. DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS (Continued)

All investments were fully secured at March 31, 2019. Total investments by type are as follows at March 31:

	<u>2019</u>
United States Treasury obligations/Government agencies	\$ 14,612,639
Certificates of deposit	<u>17,908,588</u>
	<u>\$ 32,521,227</u>

### Fair Value

United States Treasury obligations/Government agencies are considered level 1 investments. The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Authority has the following fair value measurements as of March 31, 2019:

- U.S. Treasury obligations/government agencies are valued using quoted market prices (Level 1 inputs).

### Custodial Credit Risk - Deposits

At March 31, 2019, the carrying amount of the Authority's cash and cash equivalents was \$14,882,073 and was exposed to custodial credit risk as follows:

	<u>Bank Balance</u>	<u>Carrying Amount</u>
Cash and cash equivalents	\$ 15,132,469	\$ 14,882,073
Covered by FDIC insurance	\$ 500,000	
Collateralized with securities held by the pledging financial institution's trust department or agent in the Authority's name	<u>14,935,118</u>	
	<u>\$ 15,435,118</u>	

Collateral is required for time deposits and certificates of deposit at 102 percent of all deposits not covered by the federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States of America and its agencies and obligations of the State and its municipalities and towns.

## 8. RESTRICTED ASSETS

Restricted assets are held for the following purposes at March 31:

	<u>2019</u>
Landfill Closure and Post-Closure Care	\$ 17,644,834
Telecommunications Network	11,666,432
Affordable Housing Program	8,562,158
North Country Economic Development	8,046,676
Replacement at Materials Management Facility	6,671,994
Community Rental Housing Program	5,999,482
Army Water and Sewer Line	2,802,207
Wetlands Mitigation	2,128,429
Community Development Loan Fund	1,962,606
Regional Waterline Operating and Debt Service Reserves	<u>437,571</u>
	<u>\$ 65,922,389</u>

For restricted assets, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In accordance with the Authority's investment policy, an investment of funds may be less than fully secured in the event that any one of the following occurs: the yield on the investment outweighs the risk, it involves an investment of less than \$25,000, it is an investment with a duration of less than a week or it is not a customary practice that the investment be fully secured. All restricted assets were fully secured at March 31, 2019.

Restricted assets consisted of the following at March 31:

	<u>2019</u>
Certificates of deposit	\$ 30,295,082
United States Treasury obligations/Government agencies	23,262,850
Money market funds	12,185,804
Accrued interest receivable	<u>178,653</u>
	<u>\$ 65,922,389</u>

## 9. LOANS RECEIVABLE

Loans receivable are summarized as follows at March 31:

	<u>2019</u>
Loans receivable:	
Affordable Housing Program - Commercial loans	\$ 15,295,715
Community Rental Housing Program - Commercial loans	11,624,629
Community Development Loan Fund - Commercial loans	5,194,294
North County Economic Development Loan Fund - Commercial loans	<u>2,218,299</u>
Total loans receivable	<u>\$ 34,332,937</u>

## 9. LOANS RECEIVABLE (continued)

The following tables present informative data by class of loans receivable regarding their age and interest accrual status at March 31, 2019.

	<u>Current</u>	30 - 59 <u>Days</u>	60 - 89 <u>Days</u>	≥ 90 <u>Days</u>	Total <u>Past Due</u>	Non- <u>accrual</u>	Total Loans <u>Receivable</u>
Affordable Housing Program	\$ 15,235,052	\$ 60,663	\$ -	\$ -	\$ 60,663	\$ -	\$ 15,295,715
Community Rental Housing Program	11,624,629	-	-	-	-	-	11,624,629
Community Development loan fund	5,176,617	1,481	-	16,196	17,677	-	5,194,294
North County Economic Development loan fund	<u>2,203,881</u>	<u>13,083</u>	<u>1,335</u>	<u>-</u>	<u>14,419</u>	<u>-</u>	<u>2,218,299</u>
Total	<u>\$ 34,240,179</u>	<u>\$ 75,227</u>	<u>\$ 1,335</u>	<u>\$ 16,196</u>	<u>\$ 92,759</u>	<u>\$ -</u>	<u>\$ 34,332,937</u>

Activity in the allowance for loan losses is as follows for the year ended March 31:

	<u>2019</u>
Balance, beginning of year	\$ 192,737
Loans charged off	-
Allowance provisions	<u>-</u>
Balance, end of year	<u>\$ 192,737</u>

The following summarizes the ending loan receivable balances individually and collectively evaluated for impairment, as well as the allowance for loan loss allocation for each at March 31, 2019.

	<u>Ending Loan Balance</u>			<u>Allowance for Loan Losses</u>		
	Individually Evaluated for <u>Impairment</u>	Collectively Evaluated for <u>Impairment</u>	<u>Total</u>	Loans Individually Evaluated for <u>Impairment</u>	Loans Collectively Evaluated for <u>Impairment</u>	<u>Total</u>
Commercial loans	<u>\$ 34,332,937</u>	<u>\$ -</u>	<u>\$ 34,332,937</u>	<u>\$ -</u>	<u>\$ 192,737</u>	<u>\$ 192,737</u>

**10. CAPITAL ASSETS**

Capital asset activity for the year ended March 31, 2019 was as follows:

	Balance April 1, 2018	Additions	Transfers	Disposals	Balance March 31, 2019
Land	\$ 1,620,224	-	-	-	\$ 1,620,224
Construction-in-progress	<u>5,532,630</u>	<u>10,309,500</u>	<u>(3,445,510)</u>	<u>-</u>	<u>12,396,620</u>
Total non-depreciable assets	<u>\$ 7,152,854</u>	<u>\$ 10,309,500</u>	<u>\$ (3,445,510)</u>	<u>\$ -</u>	<u>\$ 14,016,844</u>
Construction:					
Materials Management Facility	\$ 74,733,653	-	\$ 1,618,520	\$ (382,697)	\$ 75,969,476
Water Quality	37,794,952	-	-	-	37,794,952
Telecommunications network	38,820,322	-	564,533	-	39,384,855
Engineering	96,486	-	-	-	96,486
General and administrative	112,658	-	-	-	112,658
Equipment:					
Materials Management Facility	6,919,628	-	264,361	(335,052)	6,848,937
Water Quality	2,037,253	-	177,978	(88,843)	2,126,388
Telecommunications network	17,429,778	-	504,789	-	17,934,567
Engineering	36,124	-	41,715	-	77,839
General and administrative	635,722	-	57,297	(73,469)	619,550
Vehicles:					
Water Quality	56,470	-	-	-	56,470
General and administrative	740,771	-	216,317	(111,677)	845,411
Leasehold improvements:					
Telecommunications network	45,162	-	-	-	45,162
General and administrative	<u>30,119</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>30,119</u>
Total at cost	<u>179,489,098</u>	<u>-</u>	<u>3,445,510</u>	<u>(991,738)</u>	<u>181,942,870</u>
Less: Accumulated depreciation and amortization for:					
Construction	(102,050,210)	(6,668,749)	-	382,697	(108,336,262)
Equipment	(18,074,618)	(2,261,359)	-	496,959	(19,839,018)
Vehicles	(404,507)	(156,575)	-	89,868	(471,214)
Leasehold improvements	<u>(75,281)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(75,281)</u>
Total accumulated depreciation and amortization	<u>(120,604,616)</u>	<u>(9,086,683)</u>	<u>-</u>	<u>969,524</u>	<u>(128,721,775)</u>
Total depreciable assets, net	<u>\$ 58,884,482</u>	<u>\$ (9,086,683)</u>	<u>\$ 3,445,510</u>	<u>\$ (22,214)</u>	<u>\$ 53,221,095</u>
Total capital assets, net	<u>\$ 66,037,336</u>	<u>\$ 1,222,817</u>	<u>\$ -</u>	<u>\$ (22,214)</u>	<u>\$ 67,237,939</u>

## 11. FINANCING ARRANGEMENTS

Long-term debt revenue bond activity for the year ended March 31, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Due Within One Year</u>	<u>Ending Balance</u>
Series 1998 / 2010C revenue refunding bonds maturing in annual amounts ranging from \$340,000 to \$395,000 through 2020 bearing interest ranging from 2.28% to 3.38%.	\$ 765,000	\$ -	\$ (370,000)	\$ (395,000)	\$ -
Series 2015 bonds maturing in annual amounts ranging from \$225,000 to \$490,000 through 2041 bearing interest ranging from 2.00% to 4.50%.	8,050,000	-	(250,000)	(260,000)	7,540,000
Less: Unamortized bond discount	<u>(68,713)</u>	<u>-</u>	<u>3,100</u>	<u>-</u>	<u>(65,613)</u>
Long-term revenue bond liabilities	<u>\$ 8,746,287</u>	<u>\$ -</u>	<u>\$ (616,900)</u>	<u>\$ (655,000)</u>	<u>\$ 7,474,387</u>

## 11. FINANCING ARRANGEMENTS (Continued)

Loans payable activity for the year ended March 31, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Due Within One Year</u>	<u>Ending Balance</u>
Unsecured loan payable to the State of New York in annual payments of \$50,000 through March 2040. This loan does not bear interest.	\$ 1,064,000	\$ -	\$ (50,000)	\$ (50,000)	\$ 964,000
Loan payable to the U.S. Department of Agriculture Rural Development in annual payments of \$91,104, including interest at 4.50% through April 2036. The Authority's regional waterline assets secure this loan.	1,107,170	-	(41,282)	(43,139)	1,022,749
Note payable to NYS Housing Trust Fund. Principal is due in full on December 31, 2038 and is only payable upon loan repayment from ultimate loan recipient. This note does not bear interest. Funds were used to make an economic development loan.	600,000	-	-	-	600,000
Note payable to New York Job Development Authority. Principal is due in full on April 25, 2028 with one-third principal payments due in the 5 <sup>th</sup> , 7 <sup>th</sup> and final year of the note. The note bears interest at 1.0% commencing on June 30, 2019.	-	333,333	-	-	333,333
Unsecured note payable to the Village of Cape Vincent requiring quarterly payments ranging from \$7,028 to \$7,100, including interest at 2.0% through March 2049.	<u>648,509</u>	<u>-</u>	<u>(15,359)</u>	<u>(15,644)</u>	<u>617,506</u>
Loans payable	<u>\$ 3,419,679</u>	<u>\$ 333,333</u>	<u>\$ (106,641)</u>	<u>\$ (108,783)</u>	<u>\$ 3,537,588</u>

## 11. FINANCING ARRANGEMENTS (Continued)

### Future Minimum Payments

The future minimum payments for the Authority's financing arrangements are as follows as of March 31, 2019:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 763,783	\$ 316,524	\$ 1,080,307
2021	376,008	295,662	671,670
2022	383,323	287,439	670,762
2023	501,837	278,020	779,857
2024	403,226	268,519	671,745
2025 – 2029	2,406,203	1,167,795	3,573,998
2030 – 2034	2,520,486	829,346	3,349,832
2035 – 2039	3,253,506	417,186	3,670,692
2040 – 2044	1,099,884	57,124	1,157,008
2045 – 2049	<u>133,114</u>	<u>8,084</u>	<u>141,198</u>
	<u>11,841,370</u>	<u>3,925,699</u>	<u>15,767,069</u>

### Interest Paid

Interest paid on all financing arrangements during 2019 was \$327,157.

## 12. COMMITMENTS AND CONTINGENCIES

### Commitments

The Authority entered into a lease agreement with the New York State Office of General Services (NYSOGS) for office space effective July 1, 2017 and expiring on June 30, 2020. Under the terms of the lease, monthly payments of \$8,884 are required. Amounts due under this commitment are as follows for the years ending March 31:

2020	\$ 106,613
2021	<u>26,653</u>
	<u>\$ 133,266</u>

Total rental expense charged to operations amounted to \$112,734 during the year ended March 31, 2019.

### Contingencies

The Authority is subject to litigation in the ordinary conduct of its affairs. Management does not believe, however, that such litigation, individually or in the aggregate, is likely to have a material adverse effect on the financial condition of the Authority.

### **13. MATERIALS MANAGEMENT FACILITY**

#### **Landfill Closure and Post-Closure Care Costs**

State and federal laws and regulations require the Authority to place a final cover on its Materials Management Facility (the Facility) landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Closure costs are incurred in phases as needed and post-closure care costs will be paid near or after the date that the landfill stops accepting waste. The Authority reports a portion of these closure and post-closure care costs as a liability in each period based on landfill capacity used as of the Statement of Net Position date. The \$17,641,094 reported as landfill closure and post-closure care liability at March 31, 2019 represents the cumulative amount reported to date based on the use of 82% of the estimated capacity of the landfill. The Authority will recognize the remaining estimated cost of closure and post-closure care of approximately \$3,979,000 as the remaining estimated capacity is filled. These amounts are based on what it is estimated it would cost to perform all closure and post-closure care through 2057. The Authority expects to close the currently permitted landfill in 2027. Actual costs may differ due to inflation, changes in technology, or changes in regulations.

The Authority is required by state and federal laws and regulations to make annual contributions to finance closure and post-closure care. The Authority is in compliance with these requirements, and, at March 31, 2019, investments of \$17,644,834 are held for these purposes. These investments are reported in restricted assets on the statement of net position. The Authority expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional post-closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users.

#### **Replacement**

The Authority charges various tipping fees depending on the type of waste accepted at the Facility. Included in the tipping fee are charges per ton for the replacement of the Facility's equipment and infrastructure. The Authority considers the funds collected from these fees as restricted net assets as the Facility needs to replace capital assets in order to meet the future revenue bonds debt service payments. In 2019, tipping fees of approximately \$1,107,100 were set aside for replacement. These charges have been recorded as revenue in the accompanying Statement of Revenue, Expenses and Change in Net Position and in restricted net position in the accompanying Statement of Net Position. As funds are expended for their specific purpose they are reclassified to capital assets.

#### **Wetlands Mitigation**

In 2015, the Authority established a wetlands mitigation account in order to fund the future expansion of the Facility. The Authority considers these to be restricted net assets as the Facility is required by law to mitigate the wetlands at the Facility in order to expand. The balance in this reserve was \$2,128,429 at March 31, 2019.

#### **Investment Income**

The Authority has set aside funds in order to meet the future financial obligations of the Facility including closure and post-closure costs, replacement and debt repayments. Investment income on these funds is recorded as revenue/(loss) in the accompanying Statement of Revenue, Expenses and Change in Net Position and amounted to approximately \$1,259,900 in 2019.

## 14. PENSION PLAN

### **New York State and Local Employees' Retirement System Plan Description**

The Authority participates in the New York State and Local Employee's Retirement System (ERS) also referred to as New York State and Local Retirement System (the System). This is a cost-sharing multiple-employer retirement system, providing retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (the Fund), established to hold all net assets and record changes in plan net position allocated to the System. System benefits are established under the provisions of the New York Retirement and Social Security Law (RSSL). Once an employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

### **Contributions**

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute 3% of their salary for their entire length of service. Under the authority of the RSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100% of the contributions required, and were approximately:

2019	\$714,000
2018	\$684,000
2017	\$659,000

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At March 31, 2019, the Authority reported a liability of \$573,949 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2018, and the total pension liability used to calculate the net pension liability was determined by the actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on a projection of the Authority's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At March 31, 2019, the Authority's proportion was 0.0177834%.

#### 14. PENSION PLAN (Continued)

##### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

For the year ended March 31, 2019, the Authority recognized pension expense of approximately \$691,000.

At March 31, 2019, the Authority reported deferred outflows and inflows of resources related to pensions from the following sources:

	<u>Deferred outflows of resources</u>	<u>Deferred inflows of resources</u>
Differences between expected and actual experience	\$ 204,709	\$ 169,164
Changes in assumptions	380,576	-
Net difference between projected and actual earnings on pension plan investments	833,616	1,645,473
Changes in proportion and differences between the Authority's contributions and proportionate share of contributions	29,848	40,473
Contributions subsequent to measurement date	<u>714,456</u>	<u>-</u>
	<u>\$ 2,163,205</u>	<u>\$ 1,855,110</u>

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows for the Plan's year ended March 31:

2019	\$ 120,289
2020	87,638
2021	(419,989)
2022	<u>(194,297)</u>
	<u>\$ (406,359)</u>

The Authority recognized \$714,456 as deferred outflow of resources related to pensions resulting from contributions made subsequent to the measurement date of March 31, 2019, which will be recognized as a reduction of the net pension liability in the year ended March 31, 2020.

#### 14. PENSION PLAN (Continued)

##### Actuarial Assumptions

The total pension liability at March 31, 2019 was determined by using an actuarial valuation as of April 1, 2017, with update procedures used to roll forward the total pension liability to March 31, 2018. The actuarial valuations used the following actuarial assumptions:

	<u>March 31, 2018</u>
Actuarial cost method	Entry age normal
Inflation	2.5%
Salary scale	3.8% indexed by service
Investment rate of return	7.0% compounded annually, net of investment expenses
Projected cost of living adjustments	1.3% compounded annually
Decrements	Developed from the Plan's 2015 experience study of the period April 1, 2010 through March 31, 2015
Mortality improvement	Society of Actuaries Scale MP-2014

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of March 31, 2018 are summarized in the following table:

<u>Asset type</u>	<u>Target allocations</u>	<u>Long-term expected real rate of return</u>
Domestic equity	36%	4.55%
International equity	14%	6.35%
Private equity	10%	7.50%
Real estate	10%	5.55%
Absolute return	2%	3.75%
Opportunistic portfolio	3%	5.68%
Real asset	3%	5.29%
Bonds and mortgages	17%	1.31%
Cash	1%	(0.25)%
Inflation-indexed bonds	<u>4%</u>	1.25%
	<u>100%</u>	

#### 14. PENSION PLAN (Continued)

##### Discount Rate

The discount rate used to calculate the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

##### Sensitivity of the Proportionate Share of the Net Pension (Liability) Asset to the Discount Rate Assumption

The following presents the Authority's proportionate share of the net pension (liability) asset calculated using the discount rate of 7.0% at March 31, 2019, as well as what the Authority's proportionate share of the net pension (liability) asset would be if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate:

	2019		
	1% Decrease (6.0%)	Current assumption (7.0%)	1% Increase (8.0%)
Proportionate share of net pension asset (liability)	\$ (4,342,653)	\$ (573,949)	\$ 2,614,224

##### Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2018 were as follows:

	<u>Pension Plan's fiduciary net position</u>	<u>Authority's proportionate share of Plan's fiduciary assumption net position</u>	<u>Authority's allocation percentage as determined by the Plan</u>
Total pension liability	\$ 183,400,590,000	\$ 32,614,837	0.0177834%
Net position	<u>(180,173,145,000)</u>	<u>(32,040,888)</u>	0.0177834%
Net pension liability (asset)	\$ <u>3,227,445,000</u>	\$ <u>573,949</u>	0.0177834%
Fiduciary net position as a percentage of total pension liability	<u>98.24%</u>	<u>98.24%</u>	

## 15. OTHER POSTEMPLOYMENT BENEFITS

### Plan Description

The Authority provides for postretirement medical benefits to retiring employees after 15 years of service. Employees hired on or after April 1, 2008 will be required to complete 20 years of service. When a retiree reaches age 65, Medicare will provide primary coverage, except as otherwise provided by law. The Plan can be amended by action of the Authority and its Board of Directors. The Plan does not issue a stand-alone financial report since there are no assets accumulated in a trust that meet the criteria in GASB 75, paragraph 4.

### Employees Covered by Benefit Terms

At March 31, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	10
Active employees	<u>60</u>
Total participants	<u>70</u>

### Total OPEB Liability

The Authority's total OPEB liability of \$5,074,820 was measured as of March 31, 2019, and was determined by an actuarial valuation as of that date.

### Actuarial Assumptions and Other Inputs

The total OPEB liability in the March 31, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary Increase Rate	3.00%
Discount Rate	3.29%
Health Care Cost Trend Rate	5.00%
Actuarial Cost Method	Entry Age Actuarial Accrued Liability Cost Method
Mortality Rates	Based on Active and Retired Lives – The RP-2014 Mortality Table with separate rates for males and females and for actives and retirees

### Changes in the Total OPEB Liability

OPEB Liability as of March 31, 2018	\$ 4,601,065
Service cost	248,401
Interest	169,281
Changes of benefit terms	-
Differences between expected and actual experience	(99,163)
Changes in assumptions or other inputs	208,511
Benefit payments	<u>(53,275)</u>
OPEB Liability as of March 31, 2019	<u>\$ 5,074,820</u>

**15. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	2019		
	1% Decrease ( <u>2.29%</u> )	Discount Rate ( <u>3.29%</u> )	1% Increase ( <u>4.29%</u> )
Total OPEB Liability	\$ <u>6,187,468</u>	\$ <u>5,074,820</u>	\$ <u>4,213,466</u>

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	2019		
	1% Decrease ( <u>4.0%</u> )	Discount Rate ( <u>5.0%</u> )	1% Increase ( <u>6.0%</u> )
Total OPEB Liability	\$ <u>4,145,536</u>	\$ <u>5,074,820</u>	\$ <u>6,291,420</u>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended March 31, 2019, the Authority recognized OPEB expense of \$424,114. At March 31, 2019, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred outflows of <u>resources</u>	Deferred inflows of <u>resources</u>
Differences between expected and actual experience	\$ -	\$ 93,330
Changes in assumptions or other inputs	<u>196,246</u>	<u>-</u>
	<u>\$ 196,246</u>	<u>\$ 93,330</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2020	\$ 6,432
2021	6,432
2022	6,432
2023	6,432
2024	6,432
Thereafter	<u>70,755</u>
	<u>\$ 102,915</u>

## DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

SUPPLEMENTAL SCHEDULE OF REVENUE, EXPENSES AND CHANGE IN NET POSITION BY DEPARTMENT  
FOR THE YEAR ENDED MARCH 31, 2019

	General and Administration	Solid Waste Management Facility	Water and Waste Water Operations	Telecommunications Network	Housing and Economic Development	Engineering	Total
<b>OPERATING REVENUE:</b>							
Customer billings	\$ -	\$ 9,843,669	\$ 5,046,674	\$ 5,971,362	\$ 222,186	\$ 1,231,126	\$ 22,315,017
Grant revenue	5,175	73,019	-	100,000	2,055,303	17,943	2,251,440
Loan interest income	-	-	-	-	661,275	-	661,275
Other revenue	169,866	600,932	14,487	51,595	91,259	-	928,139
Total operating revenues	<u>175,041</u>	<u>10,517,620</u>	<u>5,061,161</u>	<u>6,122,957</u>	<u>3,030,023</u>	<u>1,249,069</u>	<u>26,155,871</u>
<b>OPERATING EXPENSES:</b>							
Depreciation and amortization	224,926	4,263,466	628,411	3,942,663	-	27,217	9,086,683
Salaries	851,542	1,441,253	1,084,526	1,242,511	367,345	744,620	5,731,797
Fringe benefits	385,567	721,008	528,443	399,903	151,668	314,110	2,500,699
Operation and maintenance	9,480	981,724	69,729	1,345,142	11,260	103,632	2,520,967
Wastewater treatment	-	339,155	857,039	-	-	-	1,196,194
Water purchases	-	-	601,229	-	-	-	601,229
Community benefits	-	928,648	-	-	59,297	-	987,945
Closure and post-closure costs	-	1,037,920	-	-	-	-	1,037,920
Grant	-	-	-	-	732,672	-	732,672
Office and administrative	137,308	67,214	56,068	104,368	11,847	68,869	445,674
Insurance	17,463	153,520	77,075	111,693	-	24,077	383,828
Bad debt	-	12,112	-	-	-	-	12,112
Automobile	701	31,744	168,402	65,774	-	21,053	287,674
Utilities	-	59,890	98,941	3,595	-	-	162,426
Materials and supplies	-	260,726	-	-	-	-	260,726
Professional fees	75,499	18,129	14,555	32,570	78,985	-	219,738
Computer	151,712	16,817	27,161	26,271	-	54,774	276,735
NYS administrative assessment	-	49,605	33,036	31,981	-	7,378	122,000
Repairs and maintenance	-	23,629	72,840	-	-	-	96,469
Engineering allocation	-	31,395	36,112	20,733	8,331	(96,571)	-
Administrative allocation	(1,675,740)	702,057	327,770	470,562	132,226	43,125	-
Total operating expenses	<u>178,458</u>	<u>11,140,012</u>	<u>4,681,337</u>	<u>7,797,766</u>	<u>1,553,631</u>	<u>1,312,284</u>	<u>26,663,488</u>
Total operating income	<u>(3,417)</u>	<u>(622,392)</u>	<u>379,824</u>	<u>(1,674,809)</u>	<u>1,476,392</u>	<u>(63,215)</u>	<u>(507,617)</u>
<b>NON-OPERATING REVENUE (EXPENSE):</b>							
Interest income	404,461	1,259,917	102,605	251,287	258,897	-	2,277,167
Gain on sale of capital assets, net	49,164	41,710	24,458	-	-	-	115,332
Interest expense	-	(258,320)	(64,307)	-	-	-	(322,627)
Total non-operating revenue (expense)	<u>453,625</u>	<u>1,043,307</u>	<u>62,756</u>	<u>251,287</u>	<u>258,897</u>	<u>-</u>	<u>2,069,872</u>
<b>CHANGE IN NET POSITION</b>	<u>\$ 450,208</u>	<u>\$ 420,915</u>	<u>\$ 442,580</u>	<u>\$ (1,423,522)</u>	<u>\$ 1,735,289</u>	<u>\$ (63,215)</u>	<u>\$ 1,562,255</u>

The accompanying notes are an integral part of these schedules.

DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

SUPPLEMENTAL SCHEDULE OF NORTH COUNTRY ECONOMIC DEVELOPMENT  
FUND ACTIVITY  
FOR THE YEAR ENDED MARCH 31, 2019

---

	<u>Total</u>
Funds held for others - beginning of year	\$ 10,085,625
Loan interest income	57,851
Miscellaneous income	105
Investment income	123,227
Mark to market adjustment	13,915
Legal	(2,343)
Investment fees	(3,496)
Consulting expense	<u>(8,000)</u>
Change in fund	<u>181,259</u>
Funds held for others - end of year	<u>\$ 10,266,884</u>
Assets held for North Country Economic Development	
Investments	\$ 8,044,983
Loan interest receivable	3,602
Loans receivable	<u>2,218,299</u>
Funds held for others	<u>\$ 10,266,884</u>

The accompanying notes are an integral part of these schedules.

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY**

**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS (UNAUDITED)  
FOR THE YEAR ENDED MARCH 31, 2019**

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>Total OPEB Liability</b>										
Service cost	\$ 248,401									
Interest	169,281									
Changes of benefit terms	-									
Differences between expected and actual experience	(99,163)									
Changes in assumptions	208,511									
Benefit payments	(53,275)									
<b>Total change in total OPEB liability</b>	<b>473,755</b>									
<b>Total OPEB liability - beginning</b>	<b>4,601,065</b>									
<b>Total OPEB liability - ending</b>	<b>\$ 5,074,820</b>									
<b>Covered-employee payroll</b>	<b>\$ 3,679,648</b>									
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	<b>137.9%</b>									

Information for the periods prior to implementation of GASB 75 is unavailable and will be completed for each year going forward as they become available.

**Notes to schedule:**

**Changes of assumptions.** Changes in assumptions and other inputs reflect the effects of changes in the discount rate each period. The following reflects the discount rate used each period:  
Discount rate 3.29%

Information for the periods prior to implementation of GASB 75 is unavailable and will be completed for each year going forward as they become available.

The actuarial cost method used to calculate the costs of the Plan is known as the Entry Age Actuarial Accrued Liability Cost Method.

The healthcare trend cost rates have remained consistent at a rate of 5.0%.

**Plan Assets.** No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits:

- Contributions from the employer and any nonemployer contributing entities, and earnings thereon, must be irrevocable.
- Plan assets must be dedicated to providing OPEB to Plan members in accordance with the benefit terms.
- Plan assets must be legally protected from the creditors of the employer, nonemployer contributing entities, the Plan administrator, and Plan members.

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY**

**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) (UNAUDITED)  
FOR THE YEAR ENDED MARCH 31, 2019**

	Last 10 Fiscal Years									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN</b>										
Proportion of the net pension liability (asset)	0.018%	0.018%	0.017%	0.017%	0.017%					
Proportionate share of the net pension liability (asset)	\$ 573,949	\$ 1,648,794	\$ 2,709,904	\$ 565,635						
Covered-employee payroll	\$ 4,970,504	\$ 4,620,918	\$ 4,355,501	\$ 4,052,840						
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	11.55%	35.68%	62.22%	13.96%						
Plan fiduciary net position as a percentage of the total pension liability (asset)	98.24%	94.70%	90.70%	97.90%						

Information for the periods prior to  
implementation of GASB 68 is unavailable and will  
be completed for each year going forward as they  
become available.

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY  
SCHEDULE OF CONTRIBUTIONS - PENSION PLANS (UNAUDITED)  
FOR THE YEAR ENDED MARCH 31, 2019**

	Last 10 Fiscal Years									
	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN</b>										
Contractually required contribution	\$ 714,456	\$ 683,563	\$ 659,418	\$ 601,067						
Contributions in relation to the contractually required contribution	<u>714,456</u>	<u>683,563</u>	<u>659,418</u>	<u>601,067</u>						
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -						
Covered-employee payroll	\$ 4,970,504	\$ 4,620,918	\$ 4,355,501	\$ 4,052,840						
Contributions as a percentage of covered-employee payroll	14.37%	14.79%	15.14%	14.83%						

Information for the periods prior to implementation of GASB 68 is unavailable and will be completed for each year going forward as they become available.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

June 20, 2019

To the Board of Directors of the  
Development Authority of the North Country:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Development Authority of the North Country (the Authority) (a public benefit corporation of the State of New York), as of and for the year ended March 31, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated June 20, 2019.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

432 North Franklin Street, #60  
Syracuse, New York 13204  
p (315) 476-4004  
f (315) 254-2384

[www.bonadio.com](http://www.bonadio.com)

(Continued)

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**  
(Continued)

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Bonadio & Co., LLP*

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

June 20, 2019

To the Board of Directors of the  
Development Authority of the North Country

**Report on Compliance for Each Major Federal Program**

We have audited the Development Authority of the North Country's (the Authority) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Authority's major federal program for the year ended March 31, 2019. The Authority's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Authority's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Authority's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended March 31, 2019.

(Continued)

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

(Continued)

**Report on Internal Control over Compliance**

Management of the Authority is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Authority's internal control over compliance with the types of requirements that could have a direct and material effect on its major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Bonadio & Co., LLP*

**DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED MARCH 31, 2019**

<u>Federal Grantor/ Pass-Through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Federal Grant or Pass Through Number</u>	<u>Expenditures to Subrecipients</u>	<u>Federal Expenditures</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT:				
Passed through Jefferson County:				
Home Investment Partnerships Program	14.239	M18-DC360512	\$ 412,854	\$ 447,854
Passed through Town of Wilna:				
Community Development Block Grant	14.228	1259HR333-16	228,727	288,165
Passed through Massena:				
Community Development Block Grant	14.228	711HO329-16	<u>59,702</u>	<u>64,422</u>
Total Community Development Block Grants			<u>288,429</u>	<u>352,587</u>
Total U.S. Department of Housing and Urban Development:			701,283	800,441
U.S. DEPARTMENT OF DEFENSE:				
Direct:				
Community Economic Adjustment Assistance for Compatible Use and Joint Land Use Studies	12.610	HQ00051810035	N/A	<u>127,089</u>
Total expenditures of federal awards				<u>\$ 927,530</u>

**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

**General**

The schedule of expenditures of federal awards presents the activity of all federal award programs of Development Authority of the North Country. The schedule includes expenditures of federal programs received directly from federal agencies, as well as federal assistance passed through other organizations. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of *Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*.

**Basis of Accounting**

The accompanying schedule of expenditures of federal awards has been prepared in conformity with accounting principles generally accepted in the United States of America and amounts presented are derived from the Authority's general ledger.

**Indirect and Matching Costs**

Indirect costs may be included in the reported expenditures to the extent that they are included in the federal financial reports used as the source for the data presented. Matching costs (the Authority's share of certain program costs) are not included in the reported expenditures.

The Authority did not elect to use the 10 percent *de minimis* indirect cost rate as allowed under the Uniform Guidance.

# DEVELOPMENT AUTHORITY OF THE NORTH COUNTRY

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED MARCH 31, 2019

---

### A. SUMMARY OF AUDITOR'S RESULTS

1. The independent auditor's report expresses an unmodified opinion on whether the financial statements of the Development Authority of the North Country (the Authority) are prepared in accordance with GAAP.
2. No material weaknesses or significant deficiencies relating to the audit of the financial statements are reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of the Authority, which would be required to be reported with *Government Auditing Standards*, were disclosed during the audit.
4. No material weaknesses or significant deficiencies related to the audit of the major federal award programs are reported in the Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance.
5. The auditor's report expresses an unmodified opinion on compliance for the major federal award program for the Authority.
6. There were no audit findings relative to the major federal award program for the Authority that are required to be reported in accordance with 2 CFR Section 200.516 (a).
7. The program tested as a major program was Home Investment Partnerships Program, CFDA #14.239.
8. The threshold for distinguishing Types A and B programs was \$750,000.
9. The Authority was determined to be a low-risk auditee.

### B. FINDINGS - FINANCIAL STATEMENT AUDIT

None.

### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAM AUDIT

None.

### D. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

None.