

# **Village of Chaumont Dissolution Study**

Public Informational Meeting #1

October 24, 2019 7:00 pm Chaumont Fire Hall



Visit the website: <https://www.danc.org/chaumont-study>

# Village of Chaumont Dissolution Study - Introductions

## **Chaumont Study Committee Members**

Scott Aubertine, Town Supervisor

Ed Demattia, Town Resident

Robin Grovesteen, Village Resident

Fred Jackson, Village Resident

Bill Johnson, Town Resident

Jim Morrow, Village Trustee

Scott Radley, Village Resident

Valerie Rust, Village Mayor

Marcie Travers-Barth, Town Resident

Pat Weston, Town Highway Superintendent

## **Consultant: Development Authority of the North Country**

Carrie Tuttle - Director of Engineering

Star Carter - Assistant Director of Engineering

Warren Salo - GIS Specialist

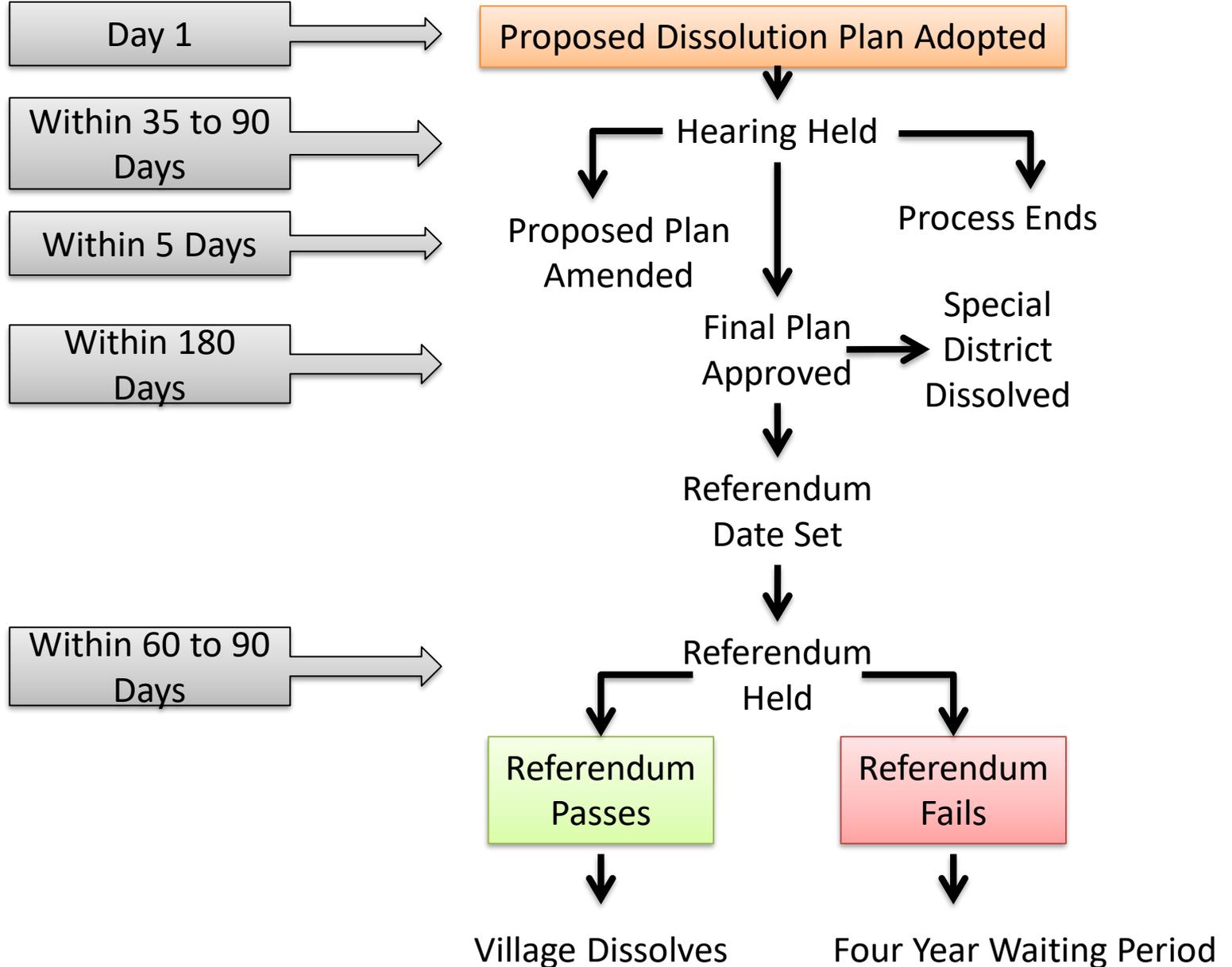
## **Department of State: Local Government Specialist**

John Demarest

# Topics to Be Covered Today

- Dissolution Study Process and Funding
- Draft Existing Conditions Report
- Next Steps
- Questions

# Board-Initiated Dissolution Process



# Dissolution Study Funding



- The Village Board applied for a \$17,500 Citizen Reorganization Empowerment Grant in Feb. 2019
- The NYS Department of State awarded the grant to the Village in May 2019
- The grant will cover 50% of the cost of the \$35,000 Dissolution Study.

*This study is being funded by and prepared in accordance with the New York State Department of State Work Plan requirements, as outlined in Contract No. T00052GG.*

# Dissolution Study Phases

- ★ **Phase 1: Existing Conditions**
  - What services do the Village and Town provide to residents?
  - How are municipal services provided?
  - Village and Town financial, employee, and asset review
  - Village and Town taxes review

- ★ **Phase 2: Evaluation of Alternatives**
  - How can Village services be provided differently to increase efficiency?
  - Study Committee explores many options to alternative service delivery, up to and including Village dissolution

- ★ **Phase 3: Recommendations and Final Report**
  - Study Committee will submit final report to the Chaumont Village Board
  - Village Board will vote to accept Recommendations and Final Report

- ★ **Phase 4: Public Hearing and Referendum**
  - If recommendation is to dissolve the Village, the Village registered voters would be eligible to vote
  - Must be a majority vote in favor of dissolution to pass

# **Dissolution Study**

## ***DRAFT Existing Conditions Report***

The following is a summary of the  
DRAFT Existing Conditions Report.

The full report and all supporting documentation  
can be referenced on the study website:

<https://www.danc.org/chaumont-study>

# Population Trends & Real Property

# Census Population Data

<b>Village and Town Populations, 1950-2010</b>			
	<b>Village Chaumont</b>	<b>Town Lyme</b>	<b>Total</b>
<b>1950</b>	513	945	1,458
<b>1960</b>	523	925	1,448
<b>1970</b>	567	983	1,550
<b>1980</b>	620	1,075	1,695
<b>1990</b>	593	1,108	1,701
<b>2000</b>	592	1,423	2,015
<b>2010</b>	624	1,561	2,185

Note: While the 2010 Census data is nine years old and could be considered outdated, we are using the population data from the decennial census, not the American Community Survey (ACS) estimates for years in between, because the estimates can vary drastically year to year. For example, the 2017 ACS population estimate for Chaumont was 887 people, while the 2018 estimate was 589 people. There is a large difference between those estimates. For this study, we will use the official decennial 2010 census numbers.

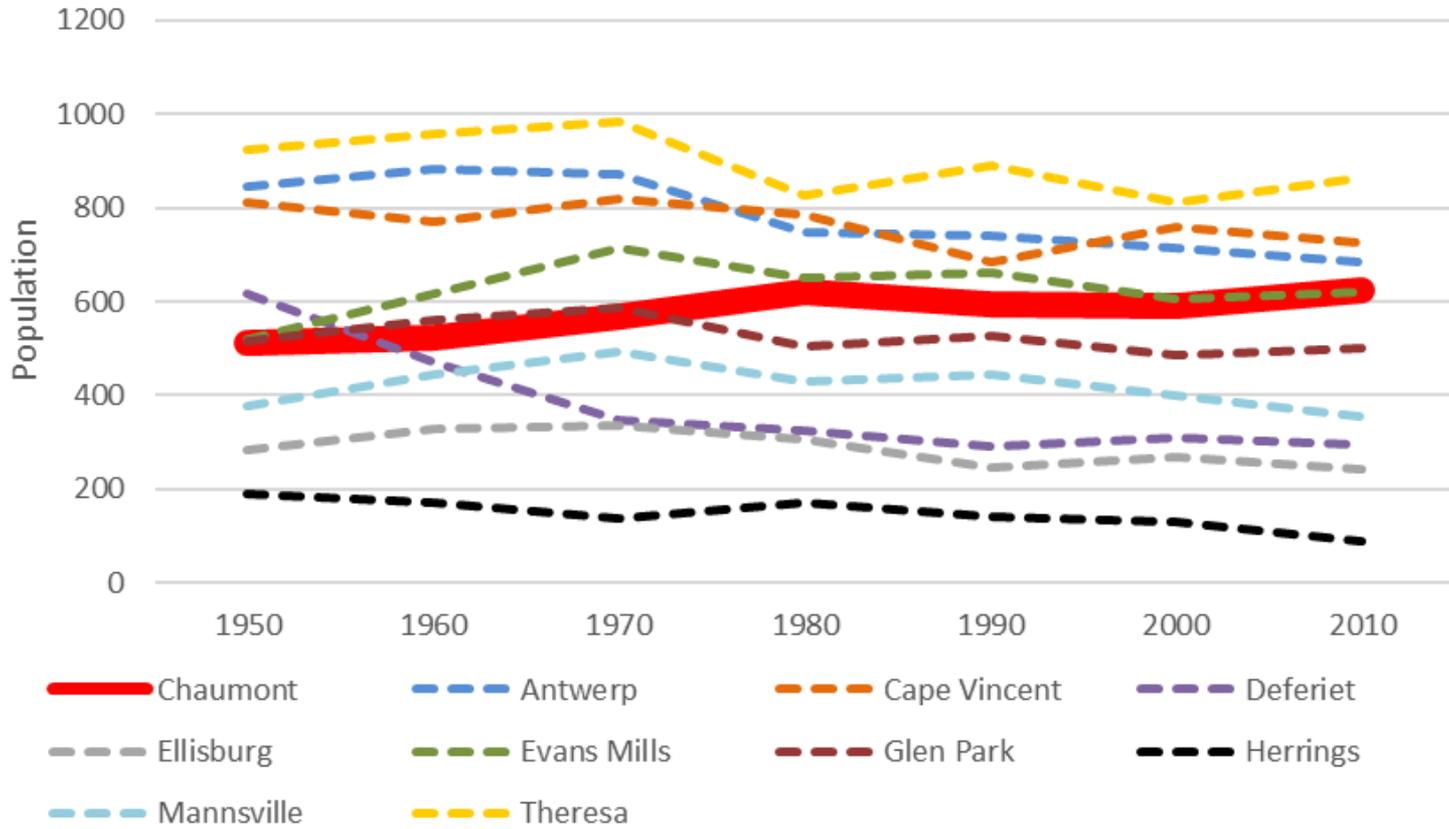
# Jefferson County Villages by Population (2010 Census data):

Village	Population	Village	Population
Herrings	90	Dexter	1,052
Ellisburg	244	Alexandria Bay	1,078
Deferiet	294	Brownville	1,119
Mannsville	354	Philadelphia	1,252
Glen Park	502	Black River	1,348
Evans Mills	621	Sackets Harbor	1,450
<b>Chaumont</b>	<b>624</b>	Adams	1,775
Antwerp	686	Clayton	1,978
Cape Vincent	726	West Carthage	2,012
Theresa	863	Carthage	3,747

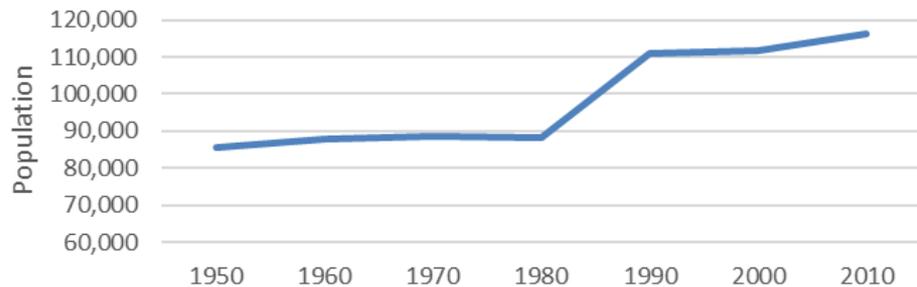
## Jefferson County Towns by Population (2010 Census data):

Town	Population
Worth	231
Lorraine	1,037
Rodman	1,176
Henderson	1,360
Antwerp	1,846
Philadelphia	1,947
<b>Lyme</b>	<b>2,185</b>
Cape Vincent	2,777
Orleans	2,789
Theresa	2,905
Rutland	3,060
Pamelia	3,160
Hounsfield	3,466
Ellisburg	3,474
Alexandria	4,061
Watertown	4,470
Champion	4,494
Adams	5,143
Clayton	5,153
Brownville	6,263
Wilna	6,427
LeRay	21,782

## Population Trends Villages Under 1,000 People



## Jefferson County



# Real Property Statistical Information

## 2018 Assessed Values

The dissolution study committee will review the real property in the Village and the Town to analyze municipal-owned property, State-owned property, seasonal residences, tax-exempt property, total assessed values, and other details that are pertinent to the study.

The tables below highlight a few preliminary details about the Village and Town Real Property.

<b>Real Property Assessed Values All Parcels within Village or Town</b>	<b>Chaumont (V) 2018 347 Village Parcels</b>	<b>Lyme (T) 2018 3,002 Town Parcels</b>
Total Taxable Assessed Value	Taxable Village: \$37,390,739	Taxable Town: \$358,016,540*
Highest Assessed Value Property Owner	\$2,723,600 Lyme Central School - <b>Tax Exempt</b> \$990,000 Bayview Housing- <b>Tax Exempt</b> \$665,700 Crescent Yacht Club	\$2,079,200 Chaumont WWTP – <b>Tax Exempt</b> \$1,970,000 Long Point State Park – <b>Tax Exempt</b> \$1,144,200 B. Palm
Average Taxable Assessed Value	\$118,127 (not including School or Bayview Housing)	\$121,203 (not including WWTP or NYS TI Park Comm)
Median Taxable Assessed Value	\$107,550 (not including School or Bayview Housing)	\$103,100 (not including WWTP or NYS TI Park Comm)

\* Town Total Taxable Assessed Value does not include Village parcels taxed by the Town

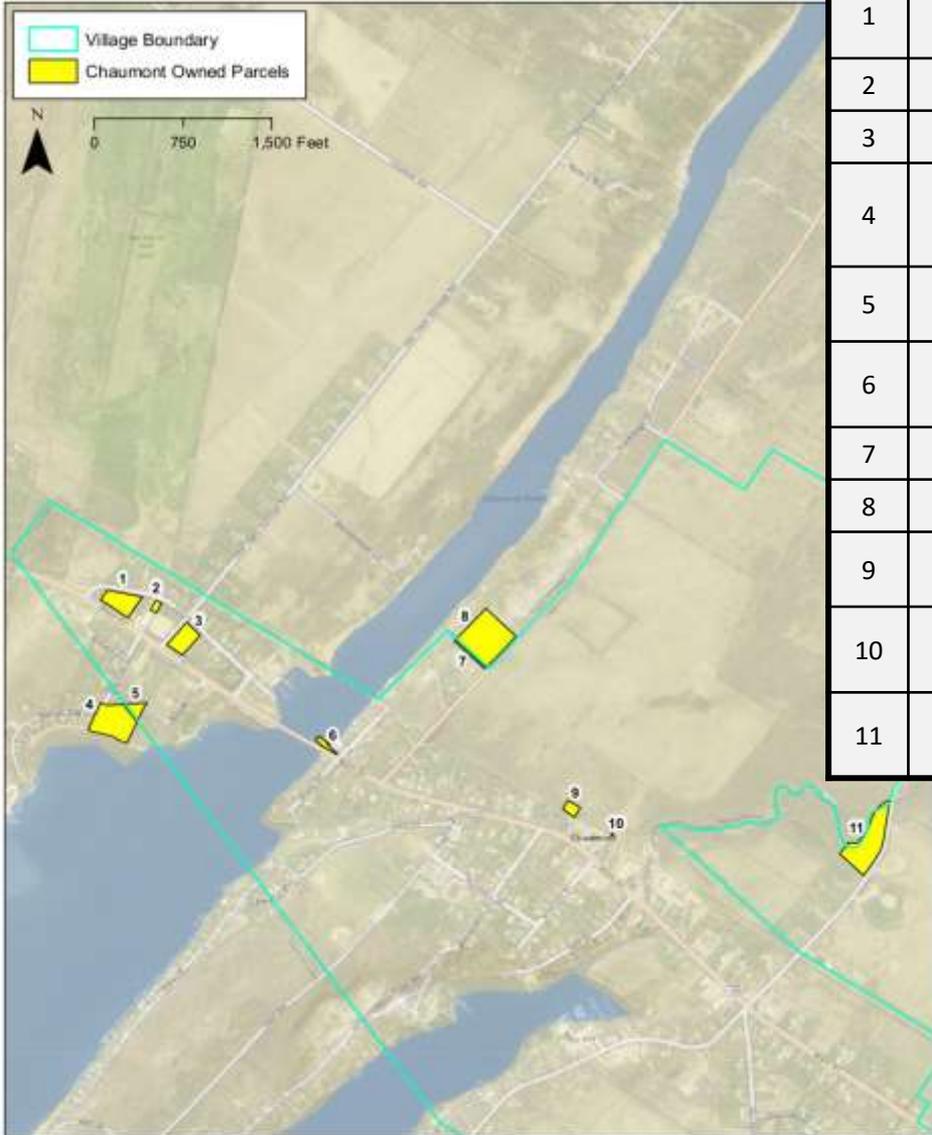
# Real Property Statistical Information

## Preliminary Parcel Details

Real Property 2018	Chaumont	Lyme
Seasonal Residence Parcels (Property Class 260)	4	777
Municipal-Owned Parcels	8 Village-owned 2 Town-owned	3 Village-owned 25 Town-owned
Tax Exempt Parcels	29	70

# Village Owned Property: Total Value = \$2,730,700

## Village of Chaumont Owned Parcels



#	Use	Address	Parcel ID	Assessed Value	Acres
1	Vacant lot next to Fire Hall	NYS Rte 12E	61.34-1-25.3	\$17,800	1.1
2	Garage	11334 Circle Dr	61.34-1-25.1	\$58,700	<1
3	Tennis Court	NYS Rte 12E	61.34-1-23.1	\$130,400	<1
4	Beach Park	27870 Bay View Dr	61.11-1-18.1	\$180,700	2.0
5	Beach Park	SW of NYS Rte 12E	61.34-1-23.3	\$22,800	0.4
6	Entry to old bridge	W Main & Water St	61.42-2-1	\$17,000	<1
7	WWTP Garage	Co Rte 179	61.42-2-18.3	\$400	<1
8	WWTP	27831 Co Rte 179	61.08-1-9.2	\$2,079,200	2.9
9	Water Tower	N of E Main St	61.43-1-4	\$222,200	<1
10	Vacant lot with old siren	N of NYS Rte 12E	61.43-1-3.2	\$500	<1
11	Vacant lot, old dump	Morris Tract Rd	62.00-2-2	\$1,000	2.5

# Municipal Financials

# Village Chaumont General Fund Revenues FYE 5/31/18

The majority of the Village's revenue comes from real property taxes. The second largest revenue source is Non Property Tax Items, which includes revenue from the County from Sales Tax distribution.

Revenue Source	Total
Real Property Taxes	\$148,718
Real Property Tax Items Relieved taxes; Interest and penalties on real property tax items	\$11,205
Non Property Tax Items Sales Tax Distributed by County (\$117,500); Utilities Gross Receipts Tax, Franchises	\$127,951
Departmental Income Tax Collector Fees; Clerk Fees; Vital Statistics Fees; Park & Recreational Charges; Zoning Fees	\$1,339
Use of Money and Property Interest and earnings	\$22
Licenses and Permits Building and Alteration Permits	\$1,135
Miscellaneous Local Sources Reimbursements (Cell Phones for Clerk Deputy Mayor, Deputy Clerk Dental Insurance, other misc.)	\$2,651
State Aid Revenue Sharing (\$6,429); Mortgage Tax (\$2,666), Consolidated Highway Aid (CHIPS) (\$27,798)	\$36,893
<b>Total</b>	<b>\$329,914</b>

# How does the Village spend this General Fund Revenue?

For FYE 5/31/18, the Village reported expenditures to the State in the Annual Update Documents as:

“Personal Services” - salaries and employee wages

- Legislative Board
- Mayor
- Treasurer
- Buildings
- Central Garage
- Maintenance of Streets
- Brush and Weeds
- Snow Removal
- Parks
- Playgrounds & Rec Centers
- Zoning
- Refuse & Garbage

“Equipment and Capital Outlay” - equipment and supply purchases

- None in 2018

“Contractual Expenditures” - contracted services, wages paid to contractors

- Treasurer
- Law
- Buildings
- Central Garage
- Unallocated Insurance
- Fire
- Maintenance of Streets
- Permanent Improvement Highway (Paving)
- Brush and Weeds
- Snow Removal
- Street Lighting
- Parks
- Playground and Rec Centers
- Library
- Other Culture and Recreation
- Zoning
- Refuse and Garbage

# Village Chaumont General Fund Expenditures FYE 5/31/18

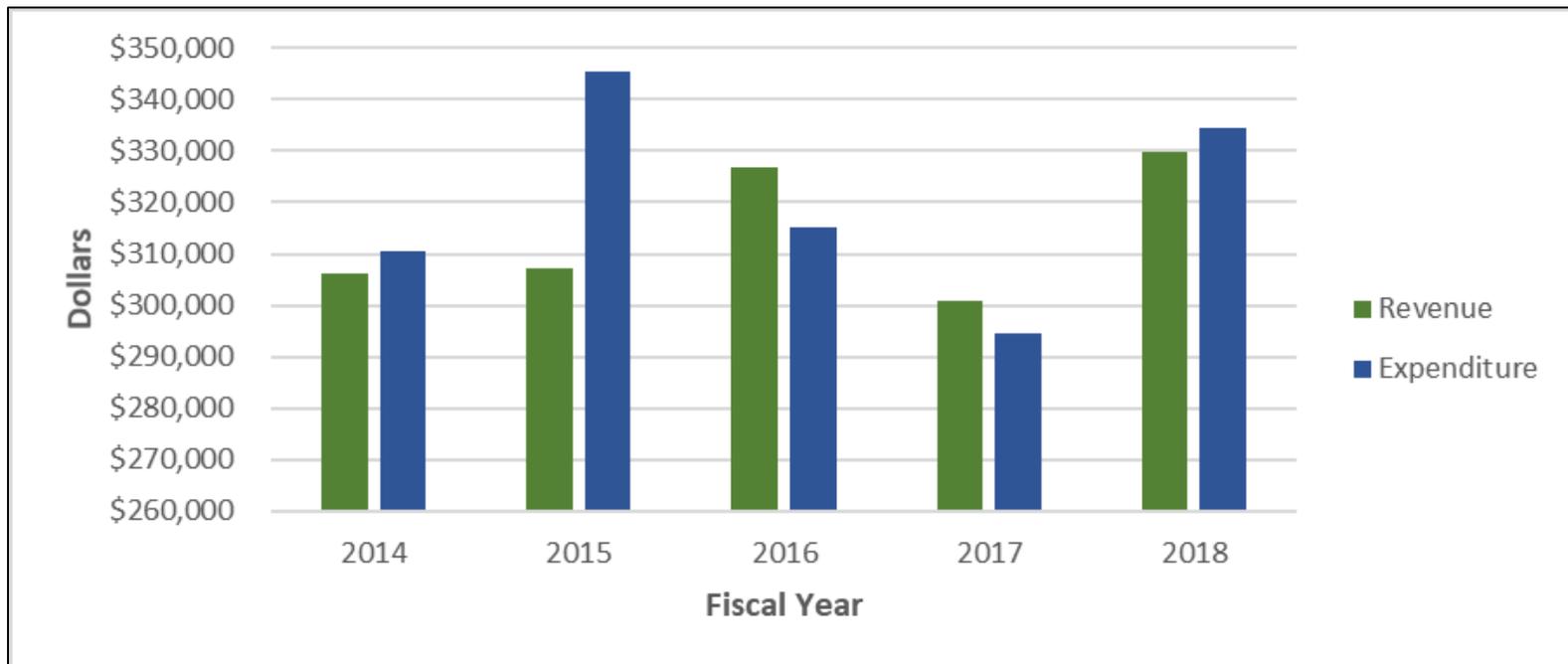
Expenditure	Amount
<b>General Government Support</b> Legislative Board, Mayor, Treasurer, Tax Collection, Law, Buildings, Central Garage, Unallocated Insurance	\$65,819
<b>Public Safety</b> Fire	\$15,000
<b>Transportation</b> Maintenance of Streets, Permanent Improvements Highway, Brush and Weeds, Snow Removal, Street Lighting	\$80,476
<b>Culture and Recreation</b> Parks; Playground & Rec Centers; Library; Other Culture and Recreation (Garden Club \$300, Lyme Light \$100)	\$33,873
<b>Home and Community Services</b> Zoning, Planning, Refuse & Garbage	\$53,770
<b>Employee Benefits</b>	\$75,037
<b>Debt Principal</b>	\$7,995
<b>Debt Interest</b>	\$1,930
<b>Operating Transfers</b> Transfer to Water and Sewer Funds relieved utility bills	\$571
<b>Total</b>	<b>\$334,471</b>

**Note: When municipal expenditures exceed revenues, fund balances are used to cover costs.**

# Village Chaumont General Fund Revenues and Expenditures Trend

2014 - 2018

Fiscal Year End	Village Revenue	Village Expenditure	Notes on expenditures
5/31/14	\$306,100	\$310,637	
5/31/15	\$307,207	\$345,642	The employee costs and the sewer debt payment were higher than expected and the Village used GF to pay it, and then reimbursed the GF the next year.
5/31/16	\$326,764	\$315,253	
5/31/17	\$300,944	\$294,498	
5/31/18	\$329,914	\$334,471	



# Village Chaumont Employees Personal Services Expenditures FYE18

Position		Expenditure Reported in FYE18 AUD	# of staff and budgeted salaries
Legislative Board (Elected)		\$6,200	4 Trustees (in FYE18 there were only 3) \$2,000 per Trustee \$2,100 for Deputy Mayor
Mayor (Elected)		\$5,500	1 Mayor
Clerk/Treasurer (Full time) Part-time Clerk	Treasurer	\$15,967	1 Clerk/Treasurer: \$44,000 1 Part-time Clerk: \$13.22/hr
	Water Admin	\$15,852	
	Sewer Admin	\$15,828	
Zoning (Code Enforcement)		\$4,170	1 Code Enforcement Officer
Playground and Rec Center - Seasonal Beach Staff		\$9,892	1 Beach Director 3 Lifeguards
DPW Staff are all full time and have DPW Duties and Water/Sewer Duties. DPW staff track their time for DPW, Water, and Sewer tasks on timesheets, so costs in the AUD are actual costs for these services.  \$95,331 on DPW tasks \$18,394 on Water tasks \$28,078 on Sewer/Storm tasks	Buildings	\$1,199	1 Superintendent: \$58,000 1 Operator: \$45,000 + overtime 1 Operator/Laborer: \$14.90/hr + overtime
	Central Garage	\$3,692	
	Maintenance of Streets	\$28,674	
	Brush and Weeds	\$6,797	
	Snow Removal	\$11,106	
	Parks	\$14,697	
	Refuse and Garbage	\$29,166	
	Water Trans and Dist	\$18,394	
	Sanitary Sewers	\$27,997	
	Storm Sewers	\$81	

# Village Chaumont Employee Benefits

Staff that are eligible for benefits: 4 full-time (FT) and 10 part-time (PT)

Benefit	Full-time Employees	Part-time Employees	FYE18 Expenditure
State Retirement System	Village Clerk DPW Superintendent DPW Operator DPW Laborer	1 Part time Clerk	\$39,549
Social Security	Village Clerk DPW Superintendent DPW Operator DPW Laborer	3 Trustees 1 Part time Clerk 1 Mayor 1 Code Enforcement 4 Seasonal Beach Staff	\$15,153
Workers Compensation Insurance	Village Clerk DPW Superintendent DPW Operator DPW Laborer	None	\$2,983
Disability Insurance	Village Clerk DPW Superintendent DPW Operator DPW Laborer	1 Part time Clerk	\$153
Medical/Dental Insurance	Village Clerk DPW Superintendent DPW Operator DPW Laborer	None	\$43,316

<b>Total Employee Salaries</b>	\$215,212
<b>Total Benefits Paid</b>	\$101,154
<b>Benefits as % of Salary</b>	47%
<b>Total Compensation</b>	<b>\$316,366</b>

# Jefferson County Villages Comparison: Salary & Benefits

Village (* indicates Village offers medical ins.)	Total Salaries 6/1/17 - 5/31/18	Total Benefits 6/1/17 - 5/31/18	Benefits as % of Salary
Village of Ellisburg	\$9,630	\$739	8%
Village of Sackets Harbor*	\$421,012	\$102,596	24%
Village of Antwerp*	\$141,811	\$34,792	25%
Village of Adams*	\$483,483	\$133,001	28%
Village of Glen Park*	\$192,090	\$70,570	37%
Village of Mannsville	\$37,188	\$14,026	38%
Village of Deferiet*	\$123,497	\$54,100	44%
Village of Black River*	\$370,067	\$167,091	45%
Village of Alexandria Bay*	\$705,827	\$330,356	47%
Village of Chaumont*	\$215,212	\$101,154	47%
Village of Philadelphia*	\$359,124	\$171,176	48%
Village of Cape Vincent*	\$358,233	\$177,084	49%
Village of Brownville*	\$299,586	\$149,979	50%
Village of Evans Mills*	\$156,885	\$84,132	54%
Village of Carthage*	\$1,003,500	\$576,808	57%
Village of Clayton*	\$1,084,458	\$647,236	60%
Village of Dexter*	\$258,883	\$172,004	66%
Village of Theresa*	\$294,199	\$207,219	70%

# Town of Lyme Funds Summary FYE 12/31/18

Fund	Revenue	Expenditures
General Fund <sup>1</sup>	\$1,214,627	\$1,134,808
General Town - Outside Village <sup>2</sup>	\$51,684	\$47,796
Highway - Town-wide (including Village) <sup>3</sup>	\$750,425	\$664,111
Highway - Part-town (not including Village) <sup>4</sup>	\$284,272	\$301,822
Fire Protection	\$157,122	\$157,000
Lighting	\$6,951	\$8,002
Miscellaneous (Public Health)	\$2,226	\$2,153
Water	\$207,015	\$257,501
<b>Total</b>	<b>\$2,674,322</b>	<b>\$2,573,193</b>

1. Includes items that apply to all Town residents, including those inside the Village
2. Includes items that only apply to Town Outside Village residents
3. Includes items that apply to the entire town, including the Village
4. Includes items that apply only to the Town Outside Village

# Town of Lyme General Fund Employee Personal Services Salary

Position	Salary as reported in FYE 18 AUD	# of staff and budgeted salaries
Legislative Board (Elected)	\$21,181	Deputy Supervisor: \$516.75 month 3 Council Members: \$427.86 month
Municipal Court	\$26,626	2 Justices 1 Court Clerk
Supervisor (Elected) (this line item also includes the Clerk to Supervisor position)	\$33,097	1 Supervisor: \$14,000 1 Clerk to Supervisor: \$19,094
Tax Collection	\$5,963	1 Tax Collector (position is eliminated in 2020 and duty given to Town Clerk)
Assessment	\$44,855	3 Assessors 5 Board of Assessment Review 1 Board of Assessment Review Secretary
Town Clerk (Elected)	\$34,480	1 Clerk: \$35,298
Personnel (includes Deputy Clerk and 2 <sup>nd</sup> Deputy Clerk)	\$18,994	1 Deputy Clerk: \$16,994 2 <sup>nd</sup> Deputy Clerk: \$13.22/hr
Buildings	\$1,917	1 Cleaning Staff
Street Admin	\$58,590	Highway Superintendent: \$58,350 Highway Deputy: \$2,179 + MEO salary
Playground and Rec Centers	\$4,470	1 Recreation Director Summer Recreation Staff
Refuse and Garbage	\$42,296	6 Transfer Site staff
Water Administration	\$4,292	5 Water Board Members
Cemetery	\$1,200	Three Mile Bay Cemetery Manager
Zoning	\$21,640	1 Zoning Officer 1 Deputy Zoning Officer 5 Zoning Board Members 1 Zoning Board Secretary
Planning	\$5,468	5 Planning Board Members 1 Planning Board Secretary

## Town of Lyme Highway Employee Personal Services Salary

Highway Funds Employee Cost FYE 12/31/2018		
Position	Salary as reported in FYE 18 AUD	# of staff and budgeted salaries
Machinery	\$96,297	6 FT staff: 5 MEO*: \$20.15/hour 1 Highway Deputy: \$20.15/hour  2 Winter Seasonal staff: 1 MEO plows State Highways 1 On-call only MEO  * MEO = Motor Equipment Operator
Brush and Weeds	\$1,652	
Snow Removal	\$112,225	
Services Other Governments	\$14,140	
Maintenance of Streets	\$72,607	

## Town of Lyme Water and Misc. Fund Employee Personal Services Salary

Water Fund and Misc. Fund Employee Cost FYE 12/31/2018		
Position	Salary as reported in FYE 18 AUD	# of staff individual salaries
Water	\$19,164	Water Operator/Hwy MEO
Misc Fund (Public Health)	\$2,000	2 staff 1 Medical Officer: \$1,000 1 Doctor: \$1,000

# Town Lyme Employee Benefits

Staff that are eligible for benefits: 8 FT and 51 PT\*

Benefit	Full-time Employees	Part-time Employees		FYE 18 Expenditure
State Retirement System	Town Clerk Hwy Superintendent 6 Hwy Staff	None		\$50,596
Social Security	Town Clerk Hwy Superintendent 6 Hwy Staff	All Part-time Employees		\$50,104
Disability Insurance	Town Clerk Hwy Superintendent 6 Hwy Staff	All Part-time Employees		\$868
Medical Insurance	Town Clerk (eligible, current does not participate) Hwy Superintendent 6 Hwy Staff	No Part-time	2 Retirees	\$125,128
Other Negotiated Benefits	Town Clerk Hwy Superintendent 6 Hwy Staff	None		\$2,238

Note: the Town's Workers Compensation Insurance is covered by the County and paid by the Town through a County chargeback.

Total Employee Cost FYE 12/31/2018	
Total Salary	\$644,848
Total Benefits Paid	\$228,934
Benefits as Percent of Salary	36%
<b>Total Compensation</b>	<b>\$873,782</b>

## Jefferson County Town Comparison: Salary & Benefits

Town (all Towns offer medical ins.)	Total Salaries 1/1/18 - 12/31/18	Total Benefits 1/1/18 - 12/31/18	Benefits as % of Salary
Town of Philadelphia	\$421,895	\$136,374	32%
Town of Lyme	\$644,848	\$228,934	36%
Town of Brownville	\$695,380	\$283,361	41%
Town of Lorraine	\$296,441	\$120,883	41%
Town of Ellisburg	\$707,423	\$289,488	41%
Town of Cape Vincent	\$844,865	\$358,756	42%
Town of Rutland	\$449,362	\$194,227	43%
Town of Le Ray	\$938,254	\$412,964	44%
Town of Pamelaia	\$353,003	\$155,690	44%
Town of Adams	\$582,730	\$259,056	44%
Town of Theresa	\$628,763	\$293,690	47%
Town of Hounsfield	\$631,303	\$305,035	48%
Town of Rodman	\$433,428	\$220,715	51%
Town of Clayton	\$1,238,533	\$699,463	56%
Town of Orleans	\$1,005,276	\$573,696	57%
Town of Alexandria	\$1,013,375	\$595,947	59%
Town of Watertown	\$854,820	\$511,746	60%
Town of Wilna	\$709,381	\$433,069	61%
Town of Antwerp	\$444,710	\$280,689	63%
Town of Champion	\$689,635	\$461,282	67%
Town of Worth	\$96,102	\$69,870	73%

# Village of Chaumont Indebtedness

## Current Balance as of 5/31/19

	Village Debt Balance End of Year (5/31/19)	End Date	Rate
<b>General Fund</b>	\$56,000 (backhoe purchase)	12/07/2025	2.75%
<b>Water</b>	\$18,000 (water system upgrade)	11/17/2021	3.25%
	\$594,800 (River Crossing) Project to start Summer 2020	38 years after end of project	2.375%
<b>Sewer</b>	\$1,230,060	10/01/2032	0%
<b>Total</b>	<b>\$1,898,860</b>		

**Note: In the case of municipal dissolution, water and sewer debts stay within the water and sewer districts.**

# Town of Lyme Indebtedness

## Current Balance as of 5/31/19

	Town Debt Balance End of Year (12/31/18)	End Date	Rate
<b>General Fund</b>	-	-	-
<b>Highway</b>	-	-	-
<b>Water</b>	Water #1 \$33,500	12/23/2040	4.625%
	Water #2 \$309,200	12/01/2037	4.375%
	Water #4 \$79,300	11/16/2043	4.25%
	Water #5 \$284,600	8/05/2049	2.5%
<b>Total</b>	<b>\$706,600</b>		

**Note: In the case of municipal dissolution, water and sewer debts stay within the water and sewer districts.**

# Village Municipal Services

# Chaumont Department of Public Works (DPW)

## Three full time staff

- Superintendent of Public Works
- 2 DPW Operator/Laborers

## The DPW provides the following services to Village residents:

- Snow Plowing and Removal
- Grass mowing, weed-whacking, and brush removal
- Street maintenance
- Recycling pick-up for residents, businesses, and school
- Park and Beach maintenance
- Maintenance of Village buildings, equipment, and other assets
- Morning and afternoon school crossing guard
- Other tasks as requested by Village Board

# Village Water Infrastructure

## **The DPW staff also serve as the Water Operators:**

- System requires a Grade D NYSDOH Water Operator license and all 3 DPW staff have the license required to operate the system.

## **Responsibilities:**

- Monitor master meters and storage tank
- Conduct water sampling/testing for chlorine residual
- Water record keeping
- Water meter reading
- Maintain and repair distribution system
- Respond to water emergencies (breaks, frozen pipes, etc.)
- Handle state reporting and regulatory requirements
- These responsibilities are 24 hours a day, 7 days a week

**DPW staff track their time working on the water system on their time sheets.**

# Village Water Infrastructure

The original water system was built in 1959 and has been repaired and replaced in sections.

**Water Source:** Development Authority of the North Country Regional Waterline

**Water Treatment:** none, DPW samples water daily

**Water Storage Tank:** 75,000 gallon capacity

**Max capacity of Village water system:** 75,000 GPD (maximum capacity on original water supply permit)

**Average Use:** 45,000 GPD

**Number of Customers:** 294

**EDUs:** 330 (equivalent dwelling units)

**Current Water Rate:** Metered water system; Bills are sent every 2 months (6 bills/year)

<b>Village User (277 Customers)</b>	Flat Rate (includes 3,000 gallons)	\$40.00
	Usage Rate	\$5.00 per 1,000 gallons
	DCC Rate (DANC Charge)	\$25.00 flat charge
	O&M	\$25.00 flat charge
<b>Outside User (17 Customers)</b>	Flat Rate (includes 3,000 gallons)	\$60.00
	Usage Rate	\$6.00 per 1,000 gallons
	DCC Rate	\$30.00
	O&M	\$25.00

**Average Water Customer Annual Cost:** \$720/year

**Water Distribution System was mapped with GIS by DANC**

- 6.9 miles of water main

# Village Sewer Infrastructure

## **The DPW staff also serve as the Sewer staff:**

- Waste Water Treatment Plant requires a Grade 2 license
- Superintendent holds Class 3A sewer license
- 1 DPW Operator holds Class 2A sewer license

## **Responsibilities:**

- Monitor 7 sewer pump stations and wastewater treatment plant
- Maintain and repair system
- Respond to emergencies (breaks, frozen pipes, etc.)
- Handle state reporting and regulatory requirements
- These responsibilities are 24 hours a day, 7 days a week

# Village Sewer Infrastructure

The original sewer system was built in 2002 and is a combination of gravity mains and force mains. The Wastewater Treatment Plant is a Rotating Biological Contactor (RBC) plant.

**SPDES Permit Maximum Discharge:** 100,000 gallons per day monthly average

**Number of Customers:** 275

**EDUs:** 318 (equivalent dwelling units)

**Current Sewer Rate:** Bills are sent every two months (6 bills/year)

<b>Village User (275 Customers)</b>	Debt Service	\$52.67 flat charge
	Usage Fee (based off water usage)	\$5.00 per 1,000 gallons
	O&M	\$20.00 flat charge

**Note:** there are two properties in the village that have water service but do not have sewer service: the town water facility and the Joe Bearup Marina.

**Average Sewer Customer Annual Cost:** \$706.02/year

**Sewer Collection System was mapped with GIS by DANC**

- 7 miles of sewer main

# Village Street Lighting

Lighting is a Village service that is currently provided through a contract with National Grid for lighting management and maintenance.

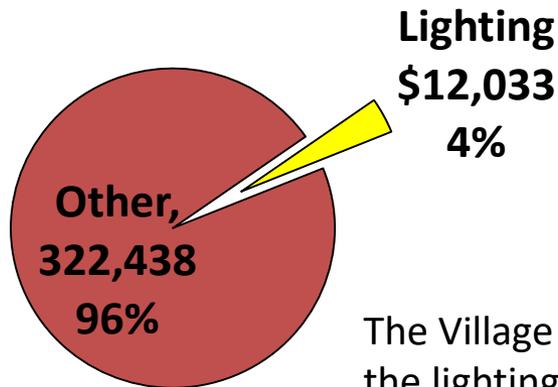
Street lighting is relevant to this dissolution study because if the Village were to dissolve, the Study Committee would need to determine whether it recommends forming a lighting district. Some Towns choose to have lighting districts for all areas served and other choose to carry this expense as a Town-wide service in their general fund.

The Village DPW does not manage or maintain the street lights.

# Village Street Lighting

- ❖ All Village taxpayers are taxed for street lighting as part of their Village tax bill
- ❖ The cost for lighting was \$12,033 in the FYE 2018 AUD

## Lighting vs. Overall FYE 2018 General Fund Expenditures



The Village taxpayers pay for lighting as part of their Village tax. If the lighting costs were broken out as a separate tax rate, the rate would be as follows:

Lighting Tax Rate Derived by:

Cost of Lighting / Taxable Assessed Value x 1,000 = Rate

$\$12,033 / \$37,390,739 \times 1,000 = 0.32$  per \$1,000 of assessed value

# Fire Protection in NY

- Cities are required to provide fire protection
  - typically provided through a municipal fire department
- Villages are required to provide fire protection. A Village may:
  - a) have its own fire department
  - b) contract with the fire department of another municipality
  - c) contract with a fire district, fire protection district, or independent fire company
  - d) form a joint fire district with a town and other villages
- Towns - state law does not allow towns to provide their residents with fire protection as a municipal function. Instead, fire protection must be provided either by a **fire district** or through creation of a **fire protection district**.

# Village and Town Fire Services

## **The Village of Chaumont does not have a Village Fire Department**

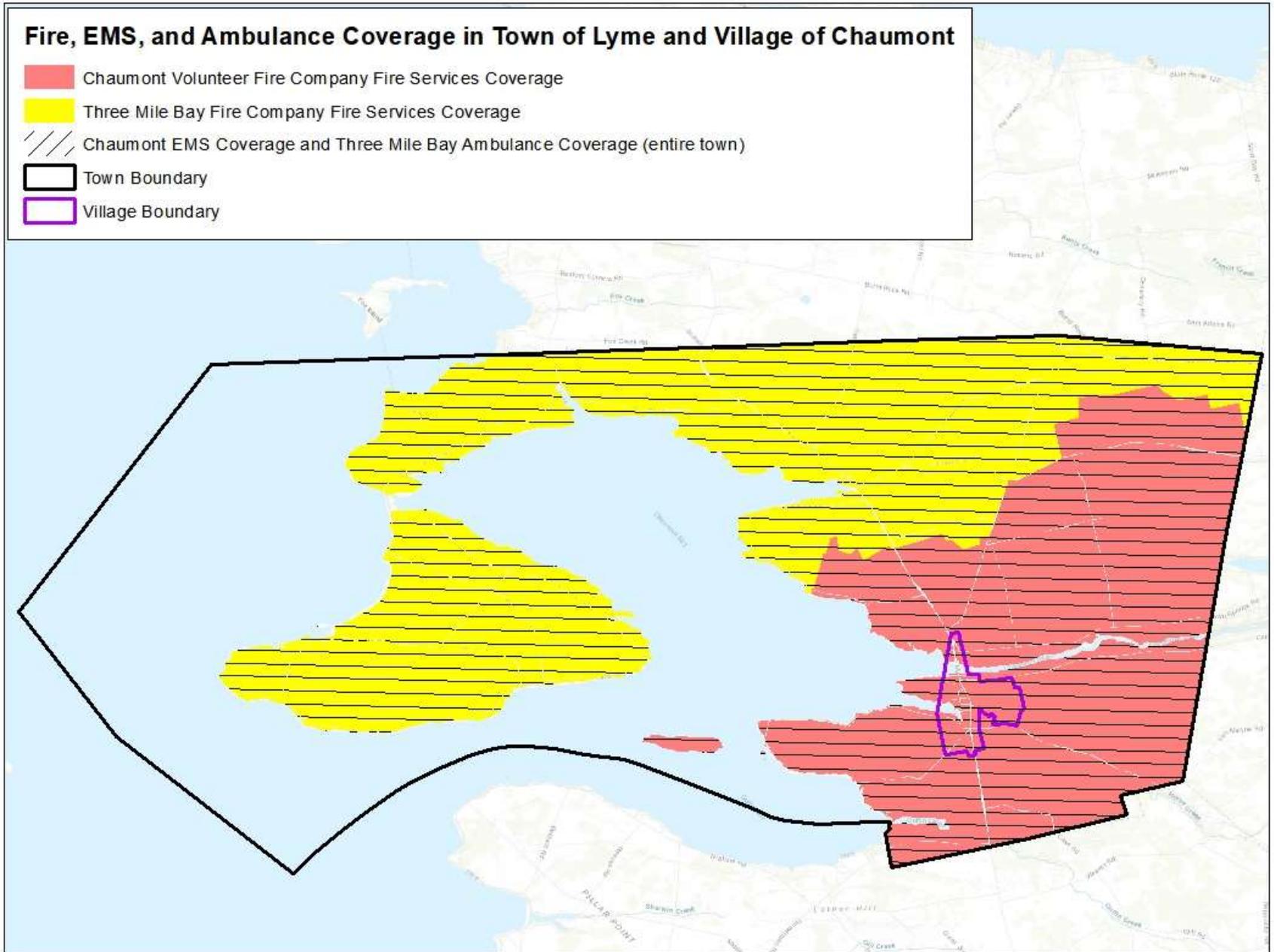
- The Village contracts with the Chaumont Volunteer Fire Company Inc. for fire services
- General Fund Expenses for fire services in 2018 were \$15,000
  - ✓ 2019 expenses were \$16,000
  - ✓ The Village, Town, and Chaumont Volunteer Fire Company Inc. have an agreement for services
- Village taxpayers pay for rescue and ambulance services through their town-wide tax

## **The Town of Lyme has a Fire Protection District that includes all of the property within the town, excluding the Village**

- The Town contracts with the Chaumont Volunteer Fire Company Inc. and the Three Mile Bay Fire Company Inc. for fire and rescue services
- Fire Protection District Fund Expenses for services in 2018 were \$157,000
  - ✓ 2019 expense was the same
- Contract with Chaumont Volunteer Fire Company Inc. was \$78,500 for fire services and \$10,000 for First Responder services
- Contract with Three Mile Bay Fire Company Inc. was \$78,500 for fire services and \$35,000 for EMS Ambulance services
- The Town pays for the first responder and ambulance services out of its Town-wide General Fund, which includes all town and village residents

## Fire, EMS, and Ambulance Coverage in Town of Lyme and Village of Chaumont

- Chaumont Volunteer Fire Company Fire Services Coverage
- Three Mile Bay Fire Company Fire Services Coverage
- Chaumont EMS Coverage and Three Mile Bay Ambulance Coverage (entire town)
- Town Boundary
- Village Boundary



## Fire and Rescue Services Cost Breakdown

The cost for fire and rescue services can be calculated to compare how much properties are being taxed for the services per \$1,000 of assessed value, based on the municipality they are in. The table below calculates the total costs of services for Fire Services, divided by the Taxable Assessed Value for the Village or the Town Special District, and multiplied by \$1,000, to compute the rate for services.

2019	Village Chaumont	Town Lyme Fire Protection District	Comment
Village Fire Services Expense	\$16,000	\$0	Village contracts with the Chaumont Volunteer Fire Company Inc. annually for fire services. Tax payers pay for fire services as part of their Village tax rate.
Town Fire Protection District Fire Services Expense	\$0	\$157,000	Town contracts with Chaumont Volunteer Fire Company, Inc. and Three Mile Bay Fire Company, Inc. for fire services. The Town pays for the rescue and ambulance services out of their Town-wide general fund, not the fire protection district, so those costs are not included in this calculation. Village taxpayers also pay the Town-wide tax, so they are paying for rescue and ambulance services as part of their Town taxes.
Taxable Assessed Value for 2018 special district taxes	\$37,425,339	\$360,628,704	There are specific taxable assessed values for the special district area in the Town
Cost Per \$1,000 for Fire Services	\$0.428	\$0.435	The Village cost per \$1,000 is part of the overall Village tax rate.

Potential Dissolution Scenario	Expanded Town Lyme Fire Protection District to include Village	Comment
Village and Town Fire Services Expenses Combined	\$173,000	\$16,000 + \$157,000
Village and Town Taxable Assessed Value Combined	\$398,054,043	\$37,425,339 + \$360,628,704
Cost Per \$1,000 for Fire Services	\$0.435	Tax rate is the same for Town taxpayers; Village fire services rate increases by approximately 1 cent.

# Local Laws

## Town and Village Local Laws

- If the committee recommends Village dissolution and the Village registered voters vote to dissolve, the Town may want to create relevant laws in the former Village area.
- Local law review would be included as an implementation task in the Final Dissolution Plan for the Town to complete before the dissolution date. The Town attorney would review all local laws and a sub-committee would be formed to recommend new or amended local laws.
- All Village laws stay in effect for two years after dissolution, or until they are superseded by a Town law.

## Similar Laws

<b>Village Law</b>	<b>Similar Town Law</b>
1990 LL1 Games of Chance	1991 LL1 Games of Chance
2009 LL2 NYS Uniform Fire Prevention and Building Code	2014 LL2 NYS Uniform Fire Prevention and Building Code and State Energy Conservation Construction Code
2017 LL3 Dog Control Law	2017 LL1 Regulations for Dog Control

There are 3 laws in the Village and Town that are similar or regulate the same issue. The 2017 Dog Control laws in the Village and Town are identical. If the Village were to dissolve, a more in-depth comparison of these laws should be made to determine if the Town should amend their law to include the Village version's language or intent.

## Village Laws that are Void if Village Dissolves

1984 LL1 Provide Village Assessment from Town

1989 LL1 Establish Building Code Enforcement

1990 LL2 Provide Publication of Notice of Adoption and Brief Summary Description of Local Laws

1992 LL3 Annex Land

2005 LL1 Annexation of Territory into Village

2011 LL2 Annexation

2014 LL1 Override Tax Levy Limit

2015 LL1 Override Tax Levy Limit

2019 LL1 Moratorium for Solar Energy Law (3 months)

These Village laws pertain to very specific Village functions or issues that would not be relevant to the Town if the Village dissolved. These laws would sunset if dissolution were to occur.

## **Village Laws to Consider Keeping for Former Village Area (if dissolution occurs)**

1985 LL1 Interim Development Law

1990 LL3 Enact Land Development Code

1992 LL1 Vehicle and Traffic

1992 LL2 Cutting of Grass

1993 LL1 Establish Utility Tax Law

1995 LL1 Adopt Code (Land)

1999 LL1 Flood Damage Prevention

2001 LL1 Sewer Use Law

2005 LL1 Prohibiting Free Standing Fuel Burning Heat Equipment

2005 LL2 Wireless Communication Law

2006 LL1 Land Codes

2007 LL1 Land Development Code

2009 LL1 Land Development Code

2011 LL1 Stop Streets

2011 LL3 Property Maintenance Code

2012 LL1 Water Use Law

2014 LL2 Land Development Code

2016 LL1 Adoption of New Subdivision Law

2016 LL2 Amendment to Land Use Code – Remove all reference to Subdivision

2017 LL1 Amendment to Land Use Code

2017 LL2 Amendment to Chaumont Zoning Map

# Municipal Property Taxes

# Municipal Property Taxes

This section addresses property taxes that are applied to Village or Town taxable properties, which includes Village, Town, and County taxes. Taxes on special districts (school taxes, water/sewer/lighting districts) are not included in this section because they are applied only to properties within each special district (at different rates) and are not Village or Town-wide. Dissolution would not affect these special districts or the tax rates applied to these districts. Fire Protection Services taxes are included in this table, because the Village Fire Services would change in a dissolution scenario. Note that currently the Village Fire Services are part of the Village tax rate.

The table below details Village and Town Outside Village (TOV) tax rates from 2018 (tax rates are expressed as “per \$1,000 of assessed value”). The figures in this table were provided by the Jefferson County Real Property Department.

	Village	Town Outside Village
<b>County</b>	\$7.144979	\$7.144979
<b>Town</b>	\$0.547371	\$0.547371
<b>Village</b>	\$4.320027	-
<b>Fire Services</b>	Paid as part of Village tax	\$0.435
<b>Total</b>	<b>\$12.012377</b>	<b>\$8.12735</b>

# Potential Citizens Empowerment Tax Credit

- The Citizens Re-Organization Empowerment Grant (CREG) program assists local governments with dissolution or consolidation. Local governments that complete a municipal re-organization project are eligible for the Citizens Empowerment Tax Credit (CETC); NY State Finance Law, Section 54 (10). This funding is a separate source of additional annual aid that is awarded in amounts equal to 15% of the combined real property taxes levied by all of the cities, towns, and villages that participated in the re-organization.
- The CETC will be calculated from the tax levies for the last full fiscal year prior to dissolution. The Town tax levy does not include levies for special districts. The numbers below are only an estimate.

	<b>Village 6/1/17- 5/31/18</b>	<b>Town 1/1/18- 12/31/18</b>	<b>Total</b>
FYE 2018 Tax Levy	\$155,900	\$214,165	\$370,065
<b>Annual Citizens Empowerment Tax Credit (CETC)</b> 15% of Total Tax Levy	-	-	\$55,510*

\* 70% of CETC must be used to reduce property taxes.

The CETC is one source of savings from dissolution. The purpose of this dissolution study is to look at alternatives to current municipal services and service delivery that may result in additional savings.

# Questions or Comments?



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